

5/14/2019

FINAL MEDIUM TERM REVENUE & EXPENDITURE FRAMEWORK
2019/20 TO 2020/21



Table of Content

Part 1 – Annual Budget

1.1	Mayor’s Report	5
1.2	Council Resolutions	10
1.3	Executive Summary	11
1.4	Operating Revenue Framework	11
1.5	Operating Expenditure Framework	16
1.6	Capital Expenditure	20
1.7	Annual Budget Tables	20

Part 2 – Supporting Documentation

2.1	Overview of the Annual Budget Process	38
2.2	Overview of Alignment of Annual Budget with IDP	40
2.3	Measurable Performance Objectives and Indicators	42
2.4	Overview of Final Budget Related Policies	45
2.5	Overview of Budget Assumptions	46
2.6	Overview of Budget Funding	
2.6	Councillor and Employee Benefits	48
2.7	Legislation Compliance Status	49
2.8	Municipal manager’s Quality Certificate	50
2.9	Other Budget Related Supporting Documents	51

Abbreviations and Acronyms

ASGISA	Accelerated and Shared Growth Initiative	LED	Local Economic Development
BPC	Budget Planning Committee	MEC	Member of the Executive Committee
CBD	Central Business District	MFMA	Municipal Financial Management Act Programme
CFO	Chief Financial Officer	MIG	Municipal Infrastructure Grant
CPI	Consumer Price Index	MMC	Member of Mayoral Committee
CRRF	Capital Replacement Reserve Fund	MPRA	Municipal Properties Rates Act
DBSA	Development Bank of South Africa	MSA	Municipal Systems Act
DoRA	Division of Revenue Act	MTEF	Medium-term Expenditure Framework
EE	Employment Equity	MTREF	Medium-term Revenue and Expenditure Framework
FBS	Free basic services	NGO	Non-Governmental organisations
GAMAP	Generally Accepted Municipal Accounting Practice	NKPIs	National Key Performance Indicators
GDP	Gross domestic product	OHS	Occupational Health and Safety
GFS	Government Financial Statistics	OP	Operational Plan
GRAP	General Recognised Accounting Practice	PBO	Public Benefit Organisations
HR	Human Resources	PHC	Provincial Health Care
HSRC	Human Science Research Council	PMS	Performance Management System
IDP	Integrated Development Strategy	PPE	Property Plant and Equipment
IT	Information Technology	PPP	Public Private Partnership
km	Kilometer	PTIS	Public Transport Infrastructure System
KPA	Key Performance Area	RG	Restructuring Grant
KPI	Key Performance Indicator	RSC	Regional Services Council
		SALGA	South African Local Government Association
		SAPS	South African Police Service
		SDBIP	Service Delivery Budget Implementation Plan
		SMME	Small Micro and Medium Enterprises

MAYOR'S REPORT

2019/20 FINAL BUDGET PRESENTATION BY HIS WORSHIP THE MAYOR COUNCILLOR VF HLABISA OF BIG 5 HLABISA MUNICIPALITY AT THE COUNCIL MEETING HELD IN THE MUNICIPAL COUNCIL CHAMBER ON THE 14 MAY 2019

Councilors, Officials and members of the public I wish to present an overview of the Final Budget and Medium Term Revenue and Expenditure Framework (MTREF) for 2019/20 financial year, for Big 5 Hlabisa Municipality. The Final Budget and MTREF has been compiled in terms of the provisions of the Local Government: Municipal Finance Management Act, MFMA circular 86, as well as the MFMA Budget and Reporting Regulations.

The 2019 Final Budget Review notes that the municipality is now three years old being merged municipality and have brought enduring achievements for community, there is no room for complacency, we have to continue to work hard as Big 5 Hlabisa Municipality, together with all other organs of government to improve the lives and the wellbeing of our communities. To overcome apartheid's spatial legacy, the provision of housing and social infrastructure needs to be improved, and planning frameworks in the municipality strengthened. As Big 5 Hlabisa Municipality, our budget and operational processes need to respond accordingly to these needs. The budget policy framework for the next three years is designed to manage risk in a constrained fiscal environment, while building a foundation for economic growth, which is in line with the implementation of the National Development Plan. Although South Africa's economy has expanded over the past years, the rate of growth and employment has steadily declined. The budget also considers the crisis that South African economy faces, the considerations of circulars as gazette by the treasury department.

The municipality is taking a conservative approach to discretionary expenditure with emphasis on cutting down on 'nice to haves' and adherence to cost containment measures as outlined in the MFMA Circular 86 and 93 issued by the Minister of Finance through National Treasury. Inflation, adjustment to vat, fuel increases, employee's standard of living and increase in unemployment rate will put a strain our country's economy. The impact of these is a decline in GDP and a possible repeat of the so called economic recession that was experienced in 2008. This will consequently put the budget of Big 5 Hlabisa Municipality and all other entities in both public and private sector under pressure over the medium term, requiring the municipality to work more efficiently and to be more economical with its spending.

Compatriot, with the tabled Budget and MTREF, the municipality will endeavor to address the following management issues:

- The municipality is serious to act as a catalyst for economic growth through creating an environment for investment and other activities that foster job creation.
- The municipality is making further efforts in finding savings to eliminate waste and reprioritize spending toward key Local Economic Development and social objectives.
- The municipality's revenue and cash flow are expected to remain under pressure in 2019/2020, and so the municipality has adopted a conservative approach when projecting the expected revenue and cash receipt which is in line with the prudence concept of accounting and finance management.
- The municipality will also pay particular attention to manage revenue effectively and carefully evaluate all spending decisions.

- The municipality will also consider a minimum of 30% to women, youth, people with disability and war veterans whenever there is award of capital projects. Provided it is possible and all logistic are in compliance with the required standards.

The Final Budget tabled today is in line with National priorities:

- Creation of decent employment opportunities
- Infrastructure development such as:
- Roads (Rural & Urban)
- Electricity
- Local economic development

I would like to request administration not to employ people without any reference to the level of staffing required to deliver effective service and to consider the percentage of staffing because of the Merger. Effect remuneration increases associated with bargaining council decisions and what is financially sustainable over the medium term. The municipality ought to focus on maximizing its contribution to job creation by:

- Ensuring that service delivery and capital projects use labor intensive methods wherever appropriate;
- Ensuring that service providers use labor intensive approaches;
- Supporting labor intensive LED projects;
- Participating fully in the Expanded Public Works Programme where an allocation of R2,506 million has been made in this budget; and
- Implementing interns programmes to provide young people with on the job training using R2.506 million (for 116 people) Finance Management Grant provided by National Treasury per 2019/20 DORA (Division of Revenue Act) promulgation.

With reference to employment creation, provision is made for the following:

- Contractors that are appointed for Municipal Infrastructure Grant (MIG) projects, are encouraged to make use of local labor ;(30%)
- R900 thousand from the equitable share is allocated for LED projects;
- Currently the Big 5 Hlabisa has appointed at 5 financial interns.

When the rates, tariffs and other charges for the 2019/20 budget and MTREF were revised the Council took into account the labor (i.e. the wage agreements with unions) and other input costs of services provided by the municipality, the need to ensure financial sustainability, local economic conditions and the affordability of services, taking into consideration the municipality's indigent policy. The municipality also took into account relevant policy developments in the different sectors. The municipality is structuring the tariffs for utility services to encourage more efficient use of these services and to generate the resources required to fund the maintenance, renewal and expansion of the infrastructure required to provide the services. The budget depicts a total capital expenditure increase of R1,537 million & a total operating expenditure increase of R2,698 million, which is as follows:

Capital Budget (increase) from	R 21,820 million to R 23,357 million,
Operating budget (increase) from	R 142, 547 million to R145 245 million

Capital Budget

The following guidelines were applied in order to value and prioritize the capital projects:

- In line with the Council's IDP
- Carryover of previously approved projects from dissolved municipalities are still work in progress.

It must be noted compatriot that there are projects that were prioritized and started in 2018/19 financial year that are still under construction and will be funded in 2019/20 Budget. It will be wise fellow councilors not to prioritize many projects for the next financial year until the existing projects are finalized.

The Capital Budget is funded as follows over the medium term:

Municipal Infrastructure Grant (MIG) and internally funded. R23,357 000

Operating Budget

Operating Revenue Framework

The municipality is budgeting for an operating revenue of R146,140 million of which the detail revenue sources are reflected in the executive summary of the budget document.

The proposed tariff increases for the 2019/20 MTREF on the different revenue categories for the Big 5 Hlabisa Municipality remain as follows:

Property Rates	4%
Solid Waste	4%
Sundry	4%

National Treasury in circular 86 & 93 of the MFMA encourages municipalities to maintain tariff increases at levels that reflect an appropriate balance between the affordability to poorer households and other customers while ensuring the financial sustainability of the municipality. The Consumer Price Index (CPI) inflation has however breached the upper limit of the 3 to 6 per cent target band. The municipal tariffs were increased by 4% which is same as the last financial year, this increase is within the limits of 6 per cent maximum projected inflation target, the municipality believes it is also realizable

Transfers and Grants has increased by R23,850 million and is now 82% of the total operating Revenue. This ratio needs to be closely monitored as it continuously shows increase in our municipality's grant dependency. I implore administration together with oversight structures to explore other innovative ways to enhance revenue in order to maintain a reasonable balance between government grants and municipality's own generated revenue.

Operating Expenditure Framework

The municipality is budgeting for operating expenditure of R145,245 million of which the detail expenditure types are reflected in the executive summary

Major components of Operating Expenditure are:

- ✓ Employee related costs – representing 56% of the total operating budget expenditure. A salary increase of 7% is based on the consumer price index.
- ✓ Remuneration of Councilors – representing 5.46% of the total operating budget. The Municipality considered the DORA guideline on this line item. The remuneration of Councilors is determined by the Minister of Co-Operative Governance and Traditional Affairs, in accordance with the remuneration of Public Bearers Act (Act 20 of 1998).
- ✓ Depreciation and asset impairment – Provision for depreciation has been informed by the municipality's asset management policy.
- ✓ Contracted Services – As part of the compilation of the 2019/20 budget and MTREF, this group of expenditure was critically evaluated and operational efficiencies are enforced. This group of expenditure totals R11,156 million.
- ✓ Other expenditure – comprises of various line items relating to the daily operations of the municipality. This group of expenditure has also been identified as an area in which cost savings and efficiencies can be achieved.

Equitable Share Grant

In terms of the division of the revenue bill, as published in the government gazette of February 2019, the Council will receive the following amounts as it's equitable share grant from National Treasury, for the next three years:

2019/2020	-	R 107 783 million
2020/2021	-	R 116 117 million
2021/2022	-	R 125 369 million

The Equitable Share figures above are allocations as per DORA. The millions of rands being poured into our rural communities for various activities, is a further commendable effort by Council to show our people that we are serious in attending to their needs.

All current grants, rates rebates, free electricity and free refuse charges will remain in force to the benefit of those people, receiving such benefits.

I want to stress that citizens will mostly benefit if everyone is compassionate in ensuring that they excel in what they do. Management must manage effectively whilst Councilors play their oversight role effectively.

The citizens sympathy is determined by the extent to which municipal officials, business chambers and community organizations have a common understanding of our community's problems, challenges and opportunities to develop.

No bureaucracy rests indeed on their laurels if they know people are united in their efforts to improve living conditions for all. On the other hand, apathy or lack of interest of citizens creates a fertile breeding ground for poor service delivery, crumbling infrastructure, corruption and blatant disregard for good management practices.

Poor service delivery and poor control remain a serious challenge in most municipalities. At most of the municipalities, fruitless and wasteful expenditure continues to be an area of concern requiring serious attention to manage and prevent. The aforementioned can be prevented by implementing proper monitoring systems to identify problems.

I therefore would like to encourage all key stakeholders in our community to focus on forming a partnership with Big 5 Hlabisa Municipality, especially on the field of Local Economic Development.

Councillors, I would like to take this opportunity to express my gratitude and appreciation to the following people:

- ✓ The Municipal Manager, Directors and staff of the various departments, for their inputs in the budget;
- ✓ The community in the both municipal areas for their support and co-operation, to make our municipality a pleasant area to stay in.
- ✓ Councilors for their inputs at the budget in different committee's consultation meetings.
- ✓ Rate payer's association.
- ✓ And other stakeholders who will have an input further in the budget.

I note the Final Medium Term Revenue and Expenditure Framework commencing in 2019/20 as detailed in the document with recommendations for adoption by Council.

I thank you.

1.2 Council Resolutions

On 14 May 2019 the Council of Big 5 Hlabisa Municipality met in the Council Chamber of Municipality to Adopt the Final Annual budget of the KZN276 municipality for the financial year 2019/20 and outer years. The Council approved the following resolutions:

1. Council acting in terms of section 16 of the Municipal Finance Management Act, (Act 56 of 2003) notes:

1.1. The Final annual budget of the municipality for the financial year 2019/20 and the multi-year and single-year capital appropriations as set out in the following tables:

1.1.1. Final Budgeted Financial Performance (revenue and expenditure by standard Classification)

1.1.2. Final Budgeted Financial Performance (revenue and expenditure by municipal vote)

1.1.3. Final Budgeted Financial Performance (revenue by source and expenditure by type)

1.1.4. Multi-year and single-year capital appropriations by municipal vote and standard classification and associated funding by source

1.2. The financial position, cash flow budget, cash-backed reserve/accumulated surplus, asset management and basic service delivery targets are approved as set out in the following tables:

1.2.1. Final Budgeted Financial Position;

1.2.2. Final Budgeted Cash Flows;

1.2.3. Cash backed reserves and accumulated surplus reconciliation;

1.2.4. Asset management; and

1.2.5. Basic service delivery measurement.

2. Council, acting in terms of section 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) Approved.

2.1. The tariffs for property rates,

2.2. The tariffs for solid waste services

2.3. the tariffs for Mining industries

3. Council, acting in terms of 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) approved effectively the Municipality's tariffs for other services, as set out in the tariffs Schedule.

1.3 EXECUTIVE SUMMARY

The application of sound financial management principles for the compilation of the municipality's financial plan is essential and critical to ensure that the municipality remains financially viable and that municipal services are provided sustainably, economically and equitably to all communities.

The municipality's business and service delivery priorities were received as part of this year's planning and budget process. Where appropriate, funds were transferred from low to high priority programmes to maintain sound financial stewardship. A critical review was also undertaken of expenditures on noncore and 'nice to have' items.

The municipality has embarked on implementing a range of revenue collection strategies to optimize the collection of debt owed by consumers. Furthermore, the municipality has undertaken various customer care initiatives to ensure the

Municipality truly involves all citizens in the process of ensuring a people lead government.

The budget/IDP process occurred according to the budget timetable approved by Council during August 2018. This ensured compliance with the LG: MFMA and subsequent circulars in the preparation and approval of the multi-year budget/IDP.

The Budget and Medium-Term Revenue and Expenditure Framework (MTREF) was also prepared taking cognizance of the contents of the Local Government: Municipal Finance Management Act No 56 of 2003, Circular No. 86, 93 and 94, and the LG: MFMA Budget Formats Guide received from National Treasury and changes in economic dynamics of the country.

The main challenges experienced during the compilation of the 2019/2020 Budget and MTREF can be summarized as follows:

- The ongoing difficulties in the national and local economy;
- Ageing roads and other municipal amenities;
- The need to reprioritize projects and expenditure within the existing resource envelope given the cash flow realities and declining cash position of the municipality;

- Wage increases for municipal staff that continue to exceed consumer inflation, as well as the need to fill critical vacancies.
- High number of employees including the vacancies in a few positions in the Municipality including Director Technical and planning positions being vacant (Current incumbent being acting).
- Affordability of capital projects-original allocations had to be reduced and the operational expenditure associated with prior year's capital investments needed to be factored into the budget as part of the 2019/20 budget and MTREF process.

The following budget principles and guidelines directly informed the compilation of the 2019/20 Budget and MTREF:

- The 2018/2019 Adjustments Budget priorities and targets for municipality, as well as the base line allocations contained in that Adjustments Budget were adopted as the upper limits for the new baselines for the 2019/2020 annual budget;
- Intermediate service level standards were used to inform the measurable objectives, targets and backlog eradication goals;
- Tariff and property rate increases should be affordable and should generally not exceed inflation as measured by the CPI, except where there are price increases in the inputs of services that are beyond the control of the municipality, for instance the cost of refuse services. In addition, tariffs need to address infrastructure backlogs;
- There will be no budget allocated to national and provincial funded projects unless the necessary grants to the municipality are reflected in the national and provincial budget and have been gazetted as required by the annual Division of Revenue Act;
- The challenges with the execution of the MSCOA Version 6.3 with its conditions.

In view of the following table is a consolidated overview of the proposed 2019/2020 Budget and Medium-term Revenue and Expenditure Framework:

Details	Adjustments Budget	Budget Year	Budget Year	Budget Year
	2018/19	2019/2020	2020/2021	2021/2022
Total operating revenue	142 577	146 140	169 634	181 814
Total operating Expenditure	142 547	145 245	151 501	162 179
(Surplus)/Deficit for the year	30	894	18 132	19 635
Total Capital Expenditure	21 820	23 357	23 696	25 170

Total operating revenue has increased by 2.4 per cent or R3,563 million for the 2019/2020 financial year when compared to the 2018/2019 Adjustments Budget.

Total operating expenditure for the 2018/2019 financial year has been appropriated at R142 547 million and translates into a budgeted surplus of R30 Thousands. When compared to the 2019/2020 Final Budget, operational expenditure which is R145 245 has increased by 1.9 per cent in the 2019/2020 budget.

The capital budget of R23,357 million for 2019/2020 is 6.6 per cent greater when compared to the 2018/2019 Adjustments Budget. The capital budget is mainly funded from Government grants over the MTREF (MIG) and some projects are funded internally.

Operating Revenue Framework

For Big 5 Hlabisa to continue improving the quality of services provided to its citizens it needs to generate the required revenue. In these tough economic times, strong revenue management is fundamental to the financial sustainability of every municipality. The reality is that we are faced with development backlogs and poverty. The expenditure required to address these challenges will inevitably always exceed available funding; hence difficult choices must be made in relation to tariff increases and balancing expenditures against realistically anticipated revenues.

The municipality's revenue strategy is built around the following key components:

- National Treasury's guidelines and macroeconomic policy;
- Growth in the municipality and continued economic development;
- Efficient revenue management, which aims to ensure a 70 per cent annual collection rate for property rates and other key service charges;
- Achievement of full cost recovery of specific user charges especially in relation to trading services;
- Determining the tariff escalation rate by establishing/calculating the revenue requirement of each services;
- The municipality's Property Rates Policy approved in terms of the Municipal Property Rates Act, 2004 (Act 6 of 2004) (MPRA)
- Increase ability to extend new services and recover costs;

- The municipality's Indigent Policy and rendering of free basic services; and
- Tariff policy of the Municipality.

The following table is a summary of the 2019/2020 Budget and MTREF (classified by main revenue source):

KZN276 Hlabisa Big Five - Table A4 Budgeted Financial Performance (revenue and expenditure)											
Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
Revenue By Source											
Property rates	2	–	8,277	16,773	17,566	17,566	17,566	17,566	18,269	19,000	19,760
Service charges - electricity revenue	2	–	–	–	–	–	–	–	–	–	–
Service charges - water revenue	2	–	–	–	–	–	–	–	–	–	–
Service charges - sanitation revenue	2	–	–	–	–	–	–	–	–	–	–
Service charges - refuse revenue	2	–	1,470	2,020	2,263	2,263	2,263	2,263	2,354	2,448	2,546
Rental of facilities and equipment			194	260	216	273	273	273	284	296	307
Interest earned - external investments			733	1,166	676	1,050	1,050	1,050	900	936	973
Interest earned - outstanding debtors			–	4,723	636	3,200	3,200	3,200	3,870	4,025	4,186
Dividends received											
Fines, penalties and forfeits			534	1,044	1,500	954	954	954	900	936	973
Licences and permits			1,555	1,879	2,309	2,309	2,309	2,309	2,402	2,498	2,597
Agency services						–	–	–			
Transfers and subsidies			84,710	101,769	103,368	109,168	109,168	109,168	116,661	138,976	149,931
Other revenue	2	–	305	177	251	3,794	3,794	3,794	500	520	541
Gains on disposal of PPE				869	3,300	2,000	2,000	2,000	–	–	–
Total Revenue (excluding capital transfers and contributions)		–	97,778	130,680	132,085	142,577	142,577	142,577	146,140	169,634	181,814

In line with the formats prescribed by the Municipal Budget and reporting regulations, capital transfers and contributions are excluded from the operating statement, as inclusion of these revenue sources would distort the calculation of the operating surplus/deficit.

KZN276 Hlabisa Big Five - Table A4 Budgeted Financial Performance (revenue and expenditure)					
Description			2019/20 Medium Term Revenue & Expenditure Framework		
			Budget Year	Budget Year	Budget Year
R thousand	Adjusted Budget	%	2019/20	+1 2020/21	+2 2021/22
Revenue By Source					
Property rates	17,566	4%	18,269	19,000	19,760
Service charges - electricity revenue	—		—	—	—
Service charges - water revenue	—		—	—	—
Service charges - sanitation revenue	—		—	—	—
Service charges - refuse revenue	2,263	4%	2,354	2,448	2,546
Rental of facilities and equipment	273	4%	284	296	307
Interest earned - external investments	1,050	-17%	900	936	973
Interest earned - outstanding debtors	3,200	17%	3,870	4,025	4,186
Dividends received					
Fines, penalties and forfeits	954	-6%	900	936	973
Licences and permits	2,309	4%	2,402	2,498	2,597
Agency services	—				
Transfers and subsidies	109,168	6%	116,661	138,976	149,931
Other revenue	3,794	-659%	500	520	541
Gains on disposal of PPE	2,000		—	—	—
Total Revenue (excluding capital transfers and contributions)	142,577		146,140	169,634	181,814

Revenue generated from government grants forms a significant percentage of the revenue basket for the Municipality. In the 2018/19 financial year, revenue from rates total R17,566 million. This increases to million, R18,269 million (19/20), R19,000 million (20/21) and R19 760 million (20/21) in the respective financial years of the MTREF and Property rates is the second largest revenue source.

The third largest sources of revenue is from interest on outstanding debtors which is measured in terms of GRAP 23 (revenue recognition).

Operating grants and transfers totals R116,661 million in the 2019/20 financial year and increases to R138,976 in 20/21 and a continuous increase to R149,931 million by 2021/22.

2.1 Tariffs

Tariff-setting is a pivotal and strategic part of the compilation of any budget. When rates, tariffs and other charges were revised, local economic conditions, input costs and the affordability of services were taken into account to ensure the financial sustainability of the municipality and avoid huge debt that our consumers will not be able to afford.

National Treasury continues to encourage municipalities to keep increases in rates, tariffs and other charges as low as possible. Municipalities must justify in their budget documentation all increases in excess of the 6 per cent upper boundary of the South African Reserve Bank's inflation target. Excessive increases are likely to be counterproductive, resulting in higher levels of non-payment.

It must also be appreciated that the consumer price index, as measured by CPI, is not a good measure of the cost increases of goods and services relevant to municipalities. The basket of goods and services utilized for the calculation of the CPI consist of items such as food, petrol and medical services, whereas the cost drivers of a municipality are informed by items such as the cost of remuneration, bulk purchases of electricity, petrol, diesel, chemicals, cement, etc. The current challenge facing the municipality is managing the gap between cost drivers and tariffs levied, as any shortfall must be made up by their operational efficiency gains or service level reductions. Within this framework, the municipality has undertaken the tariff setting process relating to service charges as follows.

2.2 Property Rates

Property rates cover the cost of the provision of general services. Determining the effective property rate tariff is therefore an integral part of the municipality's budgeting process.

National Treasury's MFMA Circular No.51 deals, inter alia with the implementation of the Municipal Property Rates Act, with the regulations issued by the Department of Co-operative Governance. These regulations came into effect on 1 July 2009 and prescribe the rate ratio to residential properties to be 0.25:1. The implementation of these regulations was done in the previous budget process and the Property Rates Policy of the Municipality has been amended accordingly. Number of Properties will remain the same in table SA11 and SA12 as its based on the valuation roll dated 2014/01/07 the municipality has requested for extension that was granted the valuation roll will now expire on the 30/06/2020. The municipality has considered to not do the supplementary valuation roll but will do the general valuation that will be implemented on the 01/07/2020.

The municipality has sold a number of sites that will be developed and are currently being developed, however due to delays with the supplementary valuation roll and the decision to extend the 2014 valuation roll these new properties are currently not billed and will be billed as soon as the general valuation is out by 01/07/2020 hence the increase in this line item is only 4%.

The following stipulations in the Property Rates Policy are highlighted

PROPOSED TARIFF OF CHARGES FOR 2019/2020

CATEGORY	RATE RANDAGE
Rates-Commercial	0.019605967
Rates-Public Service Infrastructure	0.004418883
Rates-Residential	0.017642685
Rates-Agriculture	0.004418883
Rates-SPL	0.022818329

☐ The first R15 000 of the market value of a property used for residential purposes is excluded from the rate-able value (Section 17 (h) of the MPRA). In addition to this rebate, a further R45 000 reduction on the market value of a property will be granted in terms of the municipality's own Property Rates Policy;

☐ As per the Municipal Property Rates Act (MPRA) Section 93A transitional arrangement for public service infrastructure the municipality has taken into account that rates levied should be not more than 60 percent of the rate charged in 2019-20 Financial Year and the Property Rates policy provides an indication that these amendments have been taken into account

☐ 100 per cent rebate will be granted to registered indigents in terms of the Indigent Policy;

☐ For pensioners, physically and mentally disabled persons, a maximum/total rebate of 50 per cent (calculated on a sliding scale) will be granted to owners of rate-able property if the total gross income of the applicant and/or his/her spouse, if any, does not to exceed the amount equal to twice the annual state pension as approved by the National Government for a financial year although it is not separated in the accompanying table the exercise to separate and populating accordingly will be done going forward.

☐ The Municipality may award a 100 per cent grant-in-aid on the assessment rates of rate- able properties of certain classes such as registered welfare organizations, institutions or organizations performing charitable work, sports grounds used for purposes of amateur sport. The owner of such a property must apply to the Chief Financial Officer in the prescribed format for such a grant.

The categories of rate-able properties for purposes of levying rates and the proposed rates for the 2019/20 financial year based on a 4 per cent increase from 1 July 2019 is contained below:

Description	2018/19			2019/20		
	INCL VAT	VAT	EXCL VAT	INCL VAT	VAT	EXCL VAT
<u>SPORTFIELD HIRE</u>						
Sportfield Hire(where entrance fees are not charged)						
Sportfield Hire	2,756.00	338.46	2,417.54	2,866.24	373.86	2,492.38
Refundable Sportfield deposit	500.00	-	500.00	500.00	-	500.00
Sportfield Hire(where entrance fees are charged)						
Sportfield Hire	4,409.60	541.53	3,868.07	4,585.98	598.17	3,987.81
Refundable Sportfield deposit	500.00	-	500.00	500.00	-	500.00
<u>HALLS HIRE</u>						
Halls Hire(where entrance fees are not charged)						
Halls Hire	1,040.00	127.72	912.28	1,081.60	141.08	940.52
Halls Hire per hour	130.01	15.97	114.04	135.21	17.64	117.57
Refundable Halls Deposit	500.00	-	500.00	500.00	-	500.00
Halls Hire(where entrance fees are charged)						
Halls Hire	1,560.00	191.58	1,368.42	1,622.40	211.62	1,410.78
Halls Hire per hour	206.70	25.38	181.32	214.97	28.04	186.93
Refundable Halls Deposit	500.00	-	500.00	50.00	-	50.00
Hall Hire - Sport & Recreational Associations						
Halls Hire	1,653.60	203.07	1,450.53	1,719.74	224.31	1,495.43
Refundable Halls Deposit	500.00	-	500.00	500.00	-	500.00
<u>CERTIFICATES</u>						
Rates Clearance Certificate	290.03	35.62	254.41	301.63	39.34	262.29
<u>PHOTOCOPYING</u>						
A4 Copy - Printed one side	1.00	0.12	0.88	1.00	0.12	0.88
A4 Copy - Printed Both sides	2.00	0.25	1.75	2.00	0.25	1.75
A3 Copy - Printed one side	1.50	0.18	1.32	1.50	0.18	1.32
A3 Copy - Printed Both sides	3.00	0.37	2.63	3.00	0.37	2.63
A4 Printer	2.00	0.25	1.75	2.00	0.25	1.75

BUILDING PLANS							
10m2 - 999m2 (or portion thereof)	Basic Fee	660.00	81.05	578.95	686.40	89.53	596.87
	Plus: Per square meterage portion	14.50	1.78	12.72	15.08	1.97	13.11
1000m2-4999 (or portion thereof)	Basic Fee	1,650.00	202.63	1,447.37	1,716.00	223.83	1,492.17
	Plus: Per square meterage portion	8.50	1.04	7.46	8.84	1.15	7.69
5000m2 and above	Basic Fee	4,740.00	582.11	4,157.89	4,929.60	642.99	4,286.61
	Plus: Per square meterage portion	6.50	0.80	5.70	6.76	0.88	5.88
NB: In the event of laped Building Plans, 50% of the above fees are payables.							
ENFORCEMENT FEES							
Sport Fine: Applicable to buildings or transgressions		5,000.00	-	5,000.00	5,200.00	-	5,200.00
Daily Rate for transgression until submission of application for regulation		500.00	-	500.00	520.00	-	520.00
MISCELLANEOUS FEES							
Copy of valuation roll		270.40	33.21	237.19	281.22	36.68	244.54
Hiring of Municipal office space / Municipal boardroom per hour		330.73	40.62	290.11	343.96	44.86	299.09
PARK FEE							
Use of Hlabisa Park for (weddings, parties and other social gatherings)		1,240.19	152.30	1,087.89	1,289.80	168.23	1,121.56
CEMETRY TARIFFS		1,684.95	206.92	1,478.03	1,752.35	228.57	1,523.78
LICENCE APPLICATIONS							
Dumping permits		304.85	37.44	267.41	317.04	41.35	275.69
LIBRARY CONFERENCE ROOM / DISCUSSION ROOM							
Government Departments		531.19	65.23	465.96	552.44	72.06	480.38
Private sector		2,386.18	293.04	2,093.14	2,481.63	323.69	2,157.94
Hire of activity room		407.52	50.05	357.47	423.82	55.28	368.54
Tractor hire per hour		222.46	27.32	195.14	231.36	30.18	201.18
Tender document							
R 200,000.00 - R 999,999.00		260.00	31.93	228.07	270.40	35.27	235.13
R 1,000,000.00 - R 1,999,999.00		364.00	44.70	319.30	378.56	49.38	329.18
R 2,000,000.00 - R 2,999,999.99		468.00	57.47	410.53	486.72	63.49	423.23
R 3,000,000.00 or more		572.00	70.25	501.75	594.88	77.59	517.29
Hire of grader(per hour)		493.29	60.58	432.71	513.02	66.92	446.11
Pounding of Illigal Container							
Fine					30,000.00	-	30,000.00
Stororage per day					100.00	13.64	86.36

Municipal Property Rates Tariffs (Rate Randage)

2.3 Waste Removal and Impact of Tariff Increases

Currently solid waste removal is not operating at a surplus. the comments from treasury department from the previous engagement were taken into consideration however the municipality is incurring a lot of expenditure including reshuffling of staff to waste to ensure that some projects that were in the past outsourced are now done internally. It is widely accepted that the rendering of this service should at least break even, which is currently the case. The municipality is looking at this unit very closely to ensure that this service can be rendered in a sustainable manner over the medium to long-term.

A 4 per cent increase in the waste removal tariff is proposed from 1 July 2019. Higher increases will not be viable in 2019/20 owing to the significant economic conditions from previous financial years till now, as well as the overall impact of higher than inflation increases of other services. Any increase higher than 6 per cent would be counter-productive and will result in affordability challenges for individual rates payers raising the risk associated with bad debt.

2.4 Rental of facilities and Equipment

The main contributor to this line item is hiring of halls hence the explanation is mainly focused to hall hire. In previous years, the municipalities have built a number of community halls. The systems are in place for monitoring the hiring of halls. It is also noted that the municipality has rehabilitated and reconditioned most of community halls, which therefore means are in the proper state to be used. In the budget year 2019/20, the municipality has reviewed the tariffs on hiring halls. This will enable the municipality to increase its revenue attributable to rental of facilities. As part of rental of facilities, there is budget for hiring of sport fields.

2.5 Interest earned on external investments

The Budgeted revenue against this line item is projected to increase by 4 percent as per Table above. The municipality will invest funds received that will not be immediately used, all investments will be short term and will be called back within the financial year although there is high expenditure and commitments which may affect this line item in the 2019/2020 the municipality decreased the budget as most of the targets are set to be achieved during the 1st half of the year. The municipality is planning on budgeting interest according to each bank account going forward to make sure that the budget is apportioned accordingly in the supporting tables and the municipal interest is variable for all bank accounts.

2.6 Interest earned on outstanding debtors

Interest earned-outstanding debtors reflect an increase of (R670 000)17.31 percent in 2019-20 financial year, The municipalities audited financial statements for the year 2017/2018 shows R4,7 million the municipality is taking the interest from long outstanding debtors to the council for it to be written off, hence the interest on outstanding debtors hasn't increased much if it were to be compared to the AFS. The interest on outstanding debtors is charged at 1.5 percent per month as stipulated in the municipality's Credit control policy.

2.7 Traffic Fines

The municipality has budgeted R900 000 in Traffic Fines which has decrease by R54 000, Thousand when compared to 2018/19. This estimation is based on engagements with the traffic department and the challenges that they are facing in terms of turning the fines into actual, and is also based on the current monthly billing averaged per month for the municipality verses monthly actual, there are strategies that will be implemented during the financial year regarding this line item including bringing back the speed camera to assist in generating revenue and engaging the judiciary department. The decrease was also informed by awareness campaigns that the traffic department is planning on doing during the financial year; however, an adjustment will be done during the year.

2.8 Other Revenue

Municipality is now offering two new services, which are Bill Boards and Sanitation waste removal both these minor revenues have greatly contributed to this line item. The anticipated revenue from this line item include

services such as the Federal airline, sale of documents, Photocopies, Business Licences, Business Plans and other minor revenues.

2.9 Licenses and Permits

The Municipality has budgeted for Licenses and permits of R2,402 million this is based on the current collection and revenue generated from this line item we are also expecting a high turnover on licensing and permit as the municipality has been making a progress in trying to replace all the things that will allow all services provided by this department to smoothly operate while trying to re build the burnt down building advertisement will take place to alert all nearby communities that the licencing department is up and running. providing the services. The Hluhluwe testing station is also operating although its only providing learners licenses it is generating revenue and will give a positive change in this line item. However, conservative strategy is being applied to make sure that the municipality is realistic. Some of Mtubatuba clients are still using the testing station that also contributes to this line item.

3. Operating Expenditure Framework

The Municipality's expenditure framework for the 2019/20 budget and MTREF is informed by the following:

- Funding of the budget over the medium-term as informed by Section 18 and 19 of the MFMA;
- The capital programme is aligned to the backlog eradication plan;
- Operational gains and efficiencies will be directed to funding the capital budget and other core services; and
- Strict adherences to the principle of no project plan no budget. If there is no business plan no funding allocation can be made.

The following table is a high level of the 2019/20 budget and MTREF (classified as per table A4 main type of operating expenditure):

KZN276 Hlabisa Big Five - Table A4 Budgeted Financial Performance (revenue and expenditure)											
Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
Expenditure By Type											
Employee related costs	2	–	55,814	67,837	65,226	71,740	71,740	71,740	81,538	87,245	93,352
Remuneration of councillors			5,766	7,991	7,411	7,411	7,411	7,411	7,930	8,247	8,577
Debt impairment	3		9,499	7,196	6,999	6,616	6,616	6,616	6,829	7,102	7,386
Depreciation & asset impairment	2	–	10,269	9,043	8,100	8,100	8,100	8,100	7,014	7,295	7,586
Finance charges			366	1,035	220	440	440	440	480	499	519
Bulk purchases	2	–	–	2,462	–	–	–	–	–	–	–
Other materials	8		2,288	3,044	5,168	5,168	5,168	5,168	5,500	5,720	5,949
Contracted services		–	425	14,801	10,755	11,596	11,596	11,596	11,156	11,602	12,067
Transfers and subsidies		–	–	2,487	800	7,825	7,825	7,825	1,300	1,352	1,406
Other expenditure	4, 5	–	39,415	19,336	24,899	23,650	23,650	23,650	23,499	22,439	25,336
Loss on disposal of PPE											
Total Expenditure		–	123,843	135,232	129,578	142,547	142,547	142,547	145,245	151,501	162,179

Employee Related Cost

Employee related costs is the main cost drivers within the municipality and alternative operational gains and efficiencies will have to be identified to lessen the impact of wage. The budgeted allocation for employee related costs for the 2019/20 financial year totals R81,538 million, which equals 56 per cent of the total expenditure.

The following has been taken into consideration on the determination of Employee related costs:

The increase on Basic salaries of 7% (6% plus 1.5 % for CPI) based on the assumption and the collective SALGBC agreement which is relevant to 2019/20 financial year. An annual increase of 7% has been included in the two outer years of the MTREF.

There has been a high staff turnover rate from 2015/2016 emanating from the dissolved municipalities. This explains the 56 percent of the municipal employee related cost however the municipality only budgeted for a few critical positions i.e. Director Technical services positions which is included in the 56 percent and the now actual of the CFO as the municipality has appointed the permanent incumbent to the position. The municipality has resolved not to appoint when the employees are resigning/retiring instead there will be an addition of services to people are qualified to undertake such task based on evaluation.

The cost associated with the remuneration of councillors is determined by the Minister of Co- Operative Governance and Traditional Affairs in accordance with the Remuneration of Public Office Bearers Act, 1998 (Act 20 of 1998) and it was clearly mention in Circular 86 of the MFMA that was utilised when preparing the 2018/2019 Budget. The most recent proclamation in this regard has been considered in compiling the municipality's budget. It has been budgeted to be R7,930 Million for 2019/2020 financial year and the percentage increase that is coming up in December has also been considered in this budget.

Debt Impairment

The provision of Debt impairment was determined based on an annual collection rate of 70 percent for Property rates and Refuse, 30% for Fines and the Debt Write-off Policy of the Municipality. For the 2019/20 financial year this amount equates to R6 829 million and with the minor increase for the two outer years. While this expenditure is considered to be a non-cash flow item, it informed the total cost associated with rendering the services of the municipality, as well as the municipality's realistically anticipated revenues.

Since 2016/17 Fines revenue has been decreasing and for this Municipality one would expect that Debt impairment expenditure will also decrease, upon submission of the indigent register to the Council the decision will then be taken as to what is supposed to happen either to write off long outstanding debt relating to Consumer debtors or come up with the strategy of debt recovery. There is a possibility that debt impairment budget includes Debt relating to Indigent customers.

Depreciation

Provision for Depreciation and asset impairment has been informed by the Municipality's Asset Management Policy. Depreciation is widely considered a proxy for the measurement of the asset consumption, the 2019-20 Asset Register is not yet updated hence all the estimates for 2019/20 depreciation are based on the asset register for 2018-19 Audited Financial Statements. However the municipality has disposed some assets which decreased the municipalities PPE that informs the decrease in depreciation for the year 2019-2020, Budget appropriations in this regard total to R7,014 million for the 2019/2020 financial year and equates to 4.8 percent of the total expenditure. Disposal list and Council resolution will be forwarded with the supporting documents, and a thorough calculation will be considered and catered for during the adjustments budget.

Finance Charges

Finance charges make up 0.33 percent of operating expenditure. Included in this line item is the expenditure for bank charges and interest that maybe charged, the amount is budgeted taking into account the current years actuals however the municipality will adjust accordingly during the adjustments budget.

Other Material

As per treasury regulation this line item should be determined on the bases of 8% of the municipal PPE, however the budgeted estimation for this line item is R5,5 million this is based on the municipalities affordability supported by the asset maintenance plan, previous spending analysis. The municipality also considered that most of its Assets are new and are well maintained to ensure that spending in this line item is within budget, considerations are also that most of assets such as community halls has been attended to. The expenditure has been prioritised to ensure sustainability of the municipality's infrastructure & other community facilities.

Contracted Services

Contracted services have been identified as a cost saving area for the municipality. As part of the compilation of the 2019/20 MTREF this group of expenditure was critically evaluated and operational efficiencies were enforced. Some line items that forms part of contracted services has decreased as it was based in the previous spending analysis however in reality the estimate has increased to accommodate the changing times (prices of items).

Transfers and Grants

This line item has decreased in 2019-20, reference is made to Division of Revenue Bill the municipality is not allocated Massification, which had contributed to this line item in the previous year. This line item caters for Free Basic Electricity, Social Upliftment and Poverty alleviation which is influenced by MSCOA.

Other Expenditure

KZN276 Hlabisa Big Five - Supporting Table SA1 Supporting detail to 'Budgeted Financial Performance'											
Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand											
Other Expenditure By Type											
Collection costs											
Contributions to 'other' provisions											
Consultant fees			5,200	–	200	–	–	–			
Audit fees			3,984	–	2,143	1,600	1,600	1,600	1,100	1,144	1,190
General expenses	3		16,915	6,020	7,980	7,269	7,269	7,269	11,157	9,604	11,988
Art & Culture			600	600	575	100	100	100	180	187	195
Sports and Recreation			530	530	500	110	110	110	20	21	22
Disaster Relief			600	600	400	150	150	150	150	156	162
Training			800	800	500	180	180	180	140	146	151
Insurance			750	750	1,070	1,835	1,835	1,835	1,000	1,040	1,082
Fuel and Oil			900	900	600	1,900	1,900	1,900	1,314	1,367	1,421
Subsistence and travel			850	850	600	1,565	1,565	1,565	800	832	865
Children and disability programme			–	–	300	5	5	5	5	5	5
Social Upliftment			500	500	300	400	400	400	310	322	335
Local Economic Development			1,300	1,300	1,000	1,000	1,000	1,000	900	936	973
Licences			400	400	1,100	350	350	350	350	364	379
Advertising			837	837	350	100	100	100	130	135	141
Stationery			750	750	981	581	581	581	550	572	595
Uniforms			–	–	560	500	500	500	400	416	433
Youth Support Programmes			–	–	700	150	150	150	150	156	162
Electricity			999	999	900	420	420	420	350	364	379
legal fees			800	800	650	–	–	–	–	–	–
Bank Charges			200	200	–	–	–	–	–	–	–
Committee Expenses			2,500	2,500	2,940	2,740	2,740	2,740	2,345	2,439	2,536
HIV and Aids			–	–	300	50	50	50	90	94	97
IDP Road Shows			–	–	250	420	420	420	450	468	487
Communication System			–	–	–	2,225	2,225	2,225	1,607	1,672	1,739
Total 'Other' Expenditure	1	–	39,415	19,336	24,899	23,650	23,650	23,650	23,499	22,439	25,336

Other expenditure comprises of various line items relating to the daily operations of the municipality. This group of expenditure has also been identified as an area in which cost savings and efficiencies can be achieved. A full breakdown has been provided in table above and there are items that are budgeted under general expenditure which includes the list below;

Other General Expenditure:

FINANCIAL SERVICES
IT - SPECIALISED COMPUTER
IT - INFORMATION SERVICES
MACHINE RENTALS
STRATEGIC PLANNING
ANNUAL LICENCE FEES
MEMBERSHIP FEES
EQUIPMENT & SMALL TOOLS
TOWN PLANNING
ENVIRONMENTAL AFFAIRS
TOURISM
WASTE MANAGEMENT

4. Free Basic Services: Basic Social Services Package

The social package assists households that are poor or face other circumstances that limit their ability to pay for services. To receive these free services the households are required to register in terms of the municipality's Indigent Policy, an amount of R850,000.00 is budgeted to provide for this service in the 2019/20 financial year.

The Municipality does not provide free basic on refuse collection yet will review the policy and will amend where necessary during adjustments budget.

The cost of the social package of the registered indigent households is largely financed by national government through the local government equitable share received in terms of the annual Division of Revenue Act.

1.6 Capital expenditure

The following table provides a breakdown of budgeted capital expenditure by vote:

Vote Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
Capital expenditure - Vote											
Multi-year expenditure to be appropriated	2										
Vote 1 - Executive & Council		-	-	-	100	589	589	589	920	609	619
Vote 2 - Budget & Treasury Office		-	-	-	550	350	350	350	536	362	368
Vote 3 - Corporate Services		-	-	-	-	-	-	-	-	-	-
Vote 4 - Community Services		-	13,664	13,364	13,850	13,850	13,850	12,850	13,065	13,283	13,505
Vote 5 - Planning Services		-	10,075	8,300	7,600	7,220	7,220	7,220	7,539	7,463	7,588
Vote 6 - Public Safety		-	-	-	1,300	811	811	811	1,298	1,979	3,091
Vote 7 - [NAME OF VOTE 7]		-	-	-	-	-	-	-	-	-	-
Vote 8 - [NAME OF VOTE 8]		-	-	-	-	-	-	-	-	-	-
Vote 9 - [NAME OF VOTE 9]		-	-	-	-	-	-	-	-	-	-
Vote 10 - [NAME OF VOTE 10]		-	-	-	-	-	-	-	-	-	-
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	-	-	-	-	-	-
Vote 12 - [NAME OF VOTE 12]		-	-	-	-	-	-	-	-	-	-
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	-	-	-	-	-	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	-	-	-	-	-
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	-	-	-	-	-	-
Capital multi-year expenditure sub-total	7	-	23,739	21,664	23,400	22,820	22,820	21,820	23,357	23,696	25,170

For 2019/20 an amount of R23,357 million has been appropriated for the development of infrastructure & other working equipment's. In the outer years this amount totals R23,696 million, and R25,170 million, respectively for each of the financial years.

1.7 Annual Budget Tables

The following pages present the ten main budget tables as required in terms of section 8 of the Municipal Budget and Reporting Regulations. These tables set out the municipality's 2019/20 budget and MTREF as approved by the Council. Each table is accompanied by explanatory notes on the facing page

KZN276 Hlabisa Big Five - Table A1 Budget Summary

Description	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousands										
Financial Performance										
Property rates	–	8,277	16,773	17,566	17,566	17,566	17,566	18,269	19,000	19,760
Service charges	–	1,470	2,020	2,263	2,263	2,263	2,263	2,354	2,448	2,546
Investment revenue	–	733	1,166	676	1,050	1,050	1,050	900	936	973
Transfers recognised - operational	–	84,710	101,769	103,368	109,168	109,168	109,168	116,661	138,976	149,931
Other own revenue	–	2,588	8,952	8,212	12,530	12,530	12,530	7,956	8,274	8,605
Total Revenue (excluding capital transfers and contributions)	–	97,778	130,680	132,085	142,577	142,577	142,577	146,140	169,634	181,814
Employee costs	–	55,814	67,837	65,226	71,740	71,740	71,740	81,538	87,245	93,352
Remuneration of councillors	–	5,766	7,991	7,411	7,411	7,411	7,411	7,930	8,247	8,577
Depreciation & asset impairment	–	10,269	9,043	8,100	8,100	8,100	8,100	7,014	7,295	7,586
Finance charges	–	366	1,035	220	440	440	440	480	499	519
Materials and bulk purchases	–	2,288	#REF!	5,168	5,168	5,168	5,168	5,500	5,720	5,949
Transfers and grants	–	–	2,487	800	7,825	7,825	7,825	1,300	1,352	1,406
Other expenditure	–	49,339	41,333	42,652	41,862	41,862	41,862	41,484	41,143	44,789
Total Expenditure	–	123,843	#REF!	129,578	142,547	142,547	142,547	145,245	151,501	162,179
Surplus/(Deficit)	–	(26,065)	#REF!	2,507	30	30	30	894	18,132	19,635
Transfers and subsidies - capital (monetary allocation)	–	23,739	21,664	21,000	21,000	21,000	21,000	21,357	22,344	23,764
Contributions recognised - capital & contributed assets	–	–	–	–	–	–	–	–	–	–
Surplus/(Deficit) after capital transfers & contributions	–	(2,326)	#REF!	23,507	21,030	21,030	21,030	22,251	40,476	43,399
Share of surplus/ (deficit) of associate	–	–	–	–	–	–	–	–	–	–
Surplus/(Deficit) for the year	–	(2,326)	#REF!	23,507	21,030	21,030	21,030	22,251	40,476	43,399
Capital expenditure & funds sources										
Capital expenditure	–	23,739	21,664	23,400	21,820	21,820	21,820	23,357	23,696	25,170
Transfers recognised - capital	–	23,739	21,664	21,000	21,000	21,000	21,000	21,357	22,344	23,764
Borrowing	–	–	–	–	–	–	–	–	–	–
Internally generated funds	–	–	–	2,400	820	820	820	2,000	1,352	1,406
Total sources of capital funds	–	23,739	21,664	23,400	21,820	21,820	21,820	23,357	23,696	25,170
Financial position										
Total current assets	–	32,742	49,515	44,546	35,986	35,986	35,986	40,582	45,042	49,914
Total non current assets	–	267,810	281,254	335,235	333,430	333,431	333,431	348,867	362,793	377,305
Total current liabilities	–	49,663	46,562	16,679	11,228	11,228	11,228	11,696	12,113	12,547
Total non current liabilities	–	9,333	–	5,500	5,500	5,500	5,500	5,759	5,989	6,228
Community wealth/Equity	–	241,557	284,207	357,602	352,688	352,689	352,689	371,995	389,733	408,444
Cash flows										
Net cash from (used) operating	–	19,665	27,609	24,055	12,824	12,824	12,824	25,407	26,849	28,684
Net cash from (used) investing	–	(25,019)	(26,460)	(20,100)	(11,087)	(11,087)	(11,087)	(20,057)	(23,696)	(25,170)
Net cash from (used) financing	–	(541)	–	–	–	–	–	–	–	–
Cash/cash equivalents at the year end	–	1,927	3,052	7,222	4,790	4,790	4,790	7,930	11,083	14,597
Cash backing/surplus reconciliation										
Cash and investments available	–	1,927	8,469	7,898	4,790	4,790	4,790	7,930	11,083	14,598
Application of cash and investments	–	(4,300)	13,813	(5,676)	(9,157)	(9,157)	(9,157)	(8,133)	(8,371)	(8,757)
Balance - surplus (shortfall)	–	6,226	(5,344)	13,574	13,947	13,947	13,947	16,063	19,454	23,355
Asset management										
Asset register summary (WDV)	–	281,537	335,610	333,610	333,431	333,431	333,431	348,897	362,853	377,367
Depreciation	–	10,269	9,043	8,100	8,100	8,100	8,100	7,014	7,295	7,587
Renewal and Upgrading of Existing Assets	–	6,000	14,500	16,800	16,220	16,220	16,220	14,220	19,179	16,912
Repairs and Maintenance	–	2,288	3,044	5,572	5,572	5,572	5,572	5,500	5,720	5,949
Free services										
Cost of Free Basic Services provided	–	–	–	–	–	–	–	–	–	–
Revenue cost of free services provided	–	618	618	696	696	696	724	724	753	783
Households below minimum service level										
Water:	–	–	–	0	0	0	0	0	0	0
Sanitation/sewage:	–	–	–	0	0	0	0	0	0	0
Energy:	–	–	–	0	0	0	0	0	0	0
Refuse:	–	–	–	9	9	9	9	9	9	9

Explanatory notes to MBRR Table A1 – Final Budget Summary

1. Table A1 is a budget summary and provides a concise overview of the municipality's budget from all of the major financial perspectives (operating, capital expenditure, financial position, cash flow, and MFMA funding compliance).

2. The table provides an overview of the amounts noted by Council for operating performance, resources deployed to capital expenditure, financial position, cash and funding compliance, as well as the municipality's commitment to eliminating basic service delivery backlogs.

3. Financial management reforms emphasises the importance of the municipal budget being funded. This requires the simultaneous assessment of the Financial Performance, Financial Position and Cash Flow Budgets, along with the Capital Budget. The Budget Summary provides the key information in this regard:

a. The operating surplus/deficit (after Total Expenditure) is positive over the MTREF

The positive surplus in table A4 also does not includes an amount of R30 thousand for the 2018/2019 financial year, R894 thousand for the 2019/2020 financial year and R18 132 million for the 2020/2021 financial year, which is budgeted for internal generated funds i.e

- Roofing of Traffic Station
- Office Equipment
- Motor Vehicles
- Furniture and Equipment
- Storage Container's
- Computers

b. Capital expenditure is balanced by capital funding sources, of which

- Transfers recognised is reflected on the Financial Performance Budget;
- Borrowing is incorporated in the net cash from financing on the Cash Flow Budget

4. The Cash backing/surplus reconciliation shows that in this financial year the municipality is paying much attention to managing this aspect of its finances, and therefore spending seems to be in the proper channel. This places the municipality in the good position in terms of surplus with no commitments or unmet obligations. Consequently, Council has taken a deliberate decision to ensure adequate cash-backing for all material obligations in accordance with the recently adopted Funding and Reserves Policy. This cannot be achieved in one financial year. But over the MTREF there is progressive improvement in the level of cash-backing of obligations.

5. Even though the Council is placing great emphasis on securing the financial sustainability of the municipality, this is not being done at the expense of services to the poor. The section of Free Services shows that the amount spent on Free Basic Services and the revenue cost of free services provided by the municipality continues to increase. In addition, the new municipality to continue make progress in addressing service delivery backlogs.

KZN276 Hlabisa Big Five - Table A2 Budgeted Financial Performance (revenue and expenditure by functional classification)

Functional Classification Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19			2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand	1									
Revenue - Functional										
<i>Governance and administration</i>		–	95,959	120,938	121,558	126,048	126,048	118,012	140,514	152,056
Executive and council		–	83,129	94,196	98,346	105,514	105,514	91,783	113,236	123,686
Finance and administration		–	12,830	26,742	23,212	20,534	20,534	26,229	27,279	28,370
Internal audit		–	–	–	–	–	–	–	–	–
<i>Community and public safety</i>		–	4,252	4,913	6,668	7,156	7,156	7,121	7,406	7,703
Community and social services		–	2,173	1,974	2,817	2,760	2,760	3,771	3,922	4,079
Sport and recreation		–	2	–	–	–	–	–	–	–
Public safety		–	2,077	2,939	3,851	4,397	4,397	3,351	3,485	3,624
Housing		–	–	–	–	–	–	–	–	–
Health		–	–	–	–	–	–	–	–	–
<i>Economic and environmental services</i>		–	19,835	22,339	21,072	26,887	26,887	37,503	39,003	40,563
Planning and development		–	19,835	22,339	21,000	26,800	26,800	30,000	31,200	32,448
Road transport		–	–	–	72	87	87	7,503	7,803	8,115
Environmental protection		–	–	–	–	–	–	–	–	–
<i>Trading services</i>		–	1,470	4,154	3,788	3,486	3,486	4,860	5,054	5,256
Energy sources		–	–	–	–	–	–	–	–	–
Water management		–	–	–	–	–	–	–	–	–
Waste water management		–	–	–	–	–	–	–	–	–
Waste management		–	1,470	4,154	3,788	3,486	3,486	4,860	5,054	5,256
<i>Other</i>	4	–	–	–	–	–	–	–	–	–
Total Revenue - Functional	2	–	121,517	152,344	153,085	163,577	163,577	167,497	191,978	205,578
Expenditure - Functional										
<i>Governance and administration</i>		–	73,334	92,660	66,568	74,036	74,036	60,664	63,636	71,293
Executive and council		–	33,185	31,288	34,417	40,260	40,260	27,707	28,789	29,913
Finance and administration		–	40,148	61,372	32,151	33,777	33,777	32,957	34,847	41,380
Internal audit		–	–	–	–	–	–	–	–	–
<i>Community and public safety</i>		–	22,722	22,736	33,672	33,672	33,672	29,224	30,393	31,608
Community and social services		–	13,819	8,830	19,088	19,088	19,088	11,449	11,907	12,383
Sport and recreation		–	20	–	–	–	–	–	–	–
Public safety		–	8,883	13,906	14,584	14,584	14,584	17,775	18,486	19,226
Housing		–	–	–	–	–	–	–	–	–
Health		–	–	–	–	–	–	–	–	–
<i>Economic and environmental services</i>		–	26,317	14,390	25,733	31,533	31,533	46,986	48,721	50,126
Planning and development		–	23,811	4,537	5,527	11,327	11,327	19,472	20,106	20,367
Road transport		–	2,506	9,853	20,206	20,206	20,206	27,514	28,615	29,759
Environmental protection		–	–	–	–	–	–	–	–	–
<i>Trading services</i>		–	1,470	5,446	3,605	3,306	3,306	8,371	8,752	9,151
Energy sources		–	–	–	–	–	–	–	–	–
Water management		–	–	–	–	–	–	–	–	–
Waste water management		–	–	–	–	–	–	–	–	–
Waste management		–	1,470	5,446	3,605	3,306	3,306	8,371	8,752	9,151
<i>Other</i>	4	–	–	–	–	–	–	–	–	–
Total Expenditure - Functional	3	–	123,843	135,232	129,578	142,547	142,547	145,245	151,501	162,179
Surplus/(Deficit) for the year		–	(2,326)	17,112	23,507	21,030	21,030	22,251	40,476	43,399

Explanatory notes to MBRR Table A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)

1. Table A2 is a view of the budgeted financial performance in relation to revenue and expenditure per standard classification. The modified GFS standard classification divides the municipal services into 15 functional areas. Municipal revenue, operating expenditure and capital expenditure are then classified in terms of each of these functional areas which enables the National Treasury to compile “whole of government” reports.

2. Note the Total Revenue on this table includes capital revenues (Transfers recognised – capital) and so does not balance to the operating revenue shown on Table A4.

3. Other functions that show a deficit between revenue and expenditure are being financed from rates revenues and other revenue sources reflected under the Corporate Services.

KZN276 Hlabisa Big Five - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)

Vote Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19			2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand										
Revenue by Vote	1									
Vote 1 - Executive & Council		–	83,129	94,196	98,346	105,514	105,514	91,783	113,236	123,686
Vote 2 - Budget & Treasury Office		–	12,809	26,462	23,189	20,511	20,511	26,206	27,254	28,344
Vote 3 - Corporate Services		–	21	280	22	22	22	23	24	25
Vote 4 - Community Services		–	2,175	1,974	2,817	2,760	2,760	3,771	3,922	4,079
Vote 5 - Planning Services		–	21,306	26,493	24,860	30,373	30,373	42,363	44,057	45,819
Vote 6 - Public Safety		–	2,077	2,939	3,851	4,397	4,397	3,351	3,485	3,624
Vote 7 - [NAME OF VOTE 7]		–	–	–	–	–	–	–	–	–
Vote 8 - [NAME OF VOTE 8]		–	–	–	–	–	–	–	–	–
Vote 9 - [NAME OF VOTE 9]		–	–	–	–	–	–	–	–	–
Vote 10 - [NAME OF VOTE 10]		–	–	–	–	–	–	–	–	–
Vote 11 - [NAME OF VOTE 11]		–	–	–	–	–	–	–	–	–
Vote 12 - [NAME OF VOTE 12]		–	–	–	–	–	–	–	–	–
Vote 13 - [NAME OF VOTE 13]		–	–	–	–	–	–	–	–	–
Vote 14 - [NAME OF VOTE 14]		–	–	–	–	–	–	–	–	–
Vote 15 - [NAME OF VOTE 15]		–	–	–	–	–	–	–	–	–
Total Revenue by Vote	2	–	121,517	152,344	153,085	163,577	163,577	167,497	191,978	205,578
Expenditure by Vote to be appropriated	1									
Vote 1 - Executive & Council		–	33,185	31,288	34,417	40,260	40,260	27,707	28,789	29,913
Vote 2 - Budget & Treasury Office		–	21,572	46,590	14,580	14,282	14,282	15,033	16,206	21,993
Vote 3 - Corporate Services		–	18,576	14,782	17,571	19,495	19,495	17,924	18,641	19,387
Vote 4 - Community Services		–	13,839	8,830	19,088	19,088	19,088	11,449	11,907	12,383
Vote 5 - Planning Services		–	27,787	19,836	29,338	34,839	34,839	55,357	57,473	59,277
Vote 6 - Public Safety		–	8,883	13,906	14,584	14,584	14,584	17,775	18,486	19,226
Vote 7 - [NAME OF VOTE 7]		–	–	–	–	–	–	–	–	–
Vote 8 - [NAME OF VOTE 8]		–	–	–	–	–	–	–	–	–
Vote 9 - [NAME OF VOTE 9]		–	–	–	–	–	–	–	–	–
Vote 10 - [NAME OF VOTE 10]		–	–	–	–	–	–	–	–	–
Vote 11 - [NAME OF VOTE 11]		–	–	–	–	–	–	–	–	–
Vote 12 - [NAME OF VOTE 12]		–	–	–	–	–	–	–	–	–
Vote 13 - [NAME OF VOTE 13]		–	–	–	–	–	–	–	–	–
Vote 14 - [NAME OF VOTE 14]		–	–	–	–	–	–	–	–	–
Vote 15 - [NAME OF VOTE 15]		–	–	–	–	–	–	–	–	–
Total Expenditure by Vote	2	–	123,843	135,232	129,578	142,547	142,547	145,245	151,501	162,179
Surplus/(Deficit) for the year	2	–	(2,326)	17,112	23,507	21,030	21,030	22,251	40,476	43,399

Explanatory notes to MBRR Table A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)

- Table A3 is a view of the budgeted financial performance in relation to the revenue and expenditure per municipal vote. This table facilitates the view of the budgeted operating performance in relation to the organizational structure of the municipality. This means it is possible to present the operating surplus or deficit of a vote.

KZN276 Hlabisa Big Five - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description		Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework			
R thousand		1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22	
Revenue By Source													
Property rates	2		–	8,277	16,773	17,566	17,566	17,566	17,566	18,269	19,000	19,760	
Service charges - electricity revenue	2		–	–	–	–	–	–	–	–	–	–	
Service charges - water revenue	2		–	–	–	–	–	–	–	–	–	–	
Service charges - sanitation revenue	2		–	–	–	–	–	–	–	–	–	–	
Service charges - refuse revenue	2		–	1,470	2,020	2,263	2,263	2,263	2,263	2,354	2,448	2,546	
Rental of facilities and equipment				194	260	216	273	273	273	284	296	307	
Interest earned - external investments				733	1,166	676	1,050	1,050	1,050	900	936	973	
Interest earned - outstanding debtors				–	4,723	636	3,200	3,200	3,200	3,870	4,025	4,186	
Dividends received													
Fines, penalties and forfeits				534	1,044	1,500	954	954	954	900	936	973	
Licences and permits				1,555	1,879	2,309	2,309	2,309	2,309	2,402	2,498	2,597	
Agency services							–	–	–				
Transfers and subsidies				84,710	101,769	103,368	109,168	109,168	109,168	116,661	138,976	149,931	
Other revenue	2		–	305	177	251	3,794	3,794	3,794	500	520	541	
Gains on disposal of PPE					869	3,300	2,000	2,000	2,000	–	–	–	
Total Revenue (excluding capital transfers and contributions)				–	97,778	130,680	132,085	142,577	142,577	142,577	146,140	169,634	181,814
Expenditure By Type													
Employee related costs	2		–	55,814	67,837	65,226	71,740	71,740	71,740	81,538	87,245	93,352	
Remuneration of councillors				5,766	7,991	7,411	7,411	7,411	7,411	7,930	8,247	8,577	
Debt impairment	3			9,499	7,196	6,999	6,616	6,616	6,616	6,829	7,102	7,386	
Depreciation & asset impairment	2		–	10,269	9,043	8,100	8,100	8,100	8,100	7,014	7,295	7,586	
Finance charges				366	1,035	220	440	440	440	480	499	519	
Bulk purchases	2		–	–	2,462	–	–	–	–	–	–	–	
Other materials	8			2,288	3,044	5,168	5,168	5,168	5,168	5,500	5,720	5,949	
Contracted services			–	425	14,801	10,755	11,596	11,596	11,596	11,156	11,602	12,067	
Transfers and subsidies			–	–	2,487	800	7,825	7,825	7,825	1,300	1,352	1,406	
Other expenditure	4, 5		–	39,415	19,336	24,899	23,650	23,650	23,650	23,499	22,439	25,336	
Loss on disposal of PPE													
Total Expenditure				–	123,843	135,232	129,578	142,547	142,547	142,547	145,245	151,501	162,179
Surplus/(Deficit)				–	(26,065)	(4,552)	2,507	30	30	30	894	18,132	19,635
Transfers and subsidies - capital (monetary allocations) (National / Provincial and District)					23,739	21,664	21,000	21,000	21,000	21,357	22,344	23,764	
Transfers and subsidies - capital (monetary allocations) (National / Provincial Departmental Agencies, Households, Non-profit Institutions, Private Enterprises, Public Corporations, Higher			6	–	–	–	–	–	–	–	–	–	
Transfers and subsidies - capital (in-kind - all)													
Surplus/(Deficit) after capital transfers & contributions				–	(2,326)	17,112	23,507	21,030	21,030	21,030	22,251	40,476	43,399
Taxation													
Surplus/(Deficit) after taxation				–	(2,326)	17,112	23,507	21,030	21,030	21,030	22,251	40,476	43,399
Attributable to minorities													
Surplus/(Deficit) attributable to municipality				–	(2,326)	17,112	23,507	21,030	21,030	21,030	22,251	40,476	43,399
Share of surplus/ (deficit) of associate			7										
Surplus/(Deficit) for the year				–	(2,326)	17,112	23,507	21,030	21,030	21,030	22,251	40,476	43,399

Explanatory notes to Table A4 - Budgeted Financial Performance (revenue and expenditure)

1. Total operational revenue is R145 245 million in 2019/20 and increases to R151 501 million by 2020/21.
2. Revenue to be generated from property rates is R18,269 million in the 2019/20 financial year and increases to R19,000 million by 2020/21 which represents 12.5 per cent of the operating revenue base of the municipality and therefore remains a significant funding source for the municipality.
3. Services charges relating to refuse removal constitutes the component of the revenue basket of the municipality totalling R2,263 million for the 2018/19 financial year and increasing to R2,354 million by 2019/20. The 2019/20 financial year services charges amount to 1.6 per cent of the total revenue base.
4. Transfers recognised – operating includes the local government Equitable share and other operating grants from National and Provincial Government.
5. Employee related costs is the main cost drivers within the municipality and alternative operational gains and efficiencies will have to be identified to lessen the impact of wage. This expenditure line item has been greatly affected by the resolutions taken as a result of the merger effect.

Vote Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand	1										
Capital expenditure - Vote											
Multi-year expenditure to be appropriated	2										
Vote 1 - Executive & Council		-	-	-	100	589	589	589	920	609	619
Vote 2 - Budget & Treasury Office		-	-	-	550	350	350	350	536	362	368
Vote 3 - Corporate Services		-	-	-	-	-	-	-	-	-	-
Vote 4 - Community Services		-	13,664	13,364	13,850	13,850	13,850	12,850	13,065	13,283	13,505
Vote 5 - Planning Services		-	10,075	8,300	7,600	7,220	7,220	7,220	7,539	7,463	7,588
Vote 6 - Public Safety		-	-	-	1,300	811	811	811	1,298	1,979	3,091
Vote 7 - [NAME OF VOTE 7]		-	-	-	-	-	-	-	-	-	-
Vote 8 - [NAME OF VOTE 8]		-	-	-	-	-	-	-	-	-	-
Vote 9 - [NAME OF VOTE 9]		-	-	-	-	-	-	-	-	-	-
Vote 10 - [NAME OF VOTE 10]		-	-	-	-	-	-	-	-	-	-
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	-	-	-	-	-	-
Vote 12 - [NAME OF VOTE 12]		-	-	-	-	-	-	-	-	-	-
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	-	-	-	-	-	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	-	-	-	-	-
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	-	-	-	-	-	-
Capital multi-year expenditure sub-total	7	-	23,739	21,664	23,400	22,820	22,820	21,820	23,357	23,696	25,170
Single-year expenditure to be appropriated	2										
Vote 1 - Executive & Council		-	-	-	-	-	-	-	-	-	-
Vote 2 - Budget & Treasury Office		-	-	-	-	-	-	-	-	-	-
Vote 3 - Corporate Services		-	-	-	-	-	-	-	-	-	-
Vote 4 - Community Services		-	-	-	-	-	-	-	-	-	-
Vote 5 - Planning Services		-	-	-	-	-	-	-	-	-	-
Vote 6 - Public Safety		-	-	-	-	-	-	-	-	-	-
Vote 7 - [NAME OF VOTE 7]		-	-	-	-	-	-	-	-	-	-
Vote 8 - [NAME OF VOTE 8]		-	-	-	-	-	-	-	-	-	-
Vote 9 - [NAME OF VOTE 9]		-	-	-	-	-	-	-	-	-	-
Vote 10 - [NAME OF VOTE 10]		-	-	-	-	-	-	-	-	-	-
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	-	-	-	-	-	-
Vote 12 - [NAME OF VOTE 12]		-	-	-	-	-	-	-	-	-	-
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	-	-	-	-	-	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	-	-	-	-	-
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	-	-	-	-	-	-
Capital single-year expenditure sub-total		-	-	-	-	-	-	-	-	-	-
Total Capital Expenditure - Vote		-	23,739	21,664	23,400	22,820	22,820	21,820	23,357	23,696	25,170
Capital Expenditure - Functional											
Governance and administration		-	-	-	650	939	939	939	1,456	971	987
Executive and council					100	589	589	589	920	609	619
Finance and administration					550	350	350	350	536	362	368
Internal audit											
Community and public safety		-	13,664	13,664	15,150	13,661	13,661	13,661	14,362	15,262	16,596
Community and social services			7,664	7,664	7,614	7,614	7,614	7,614	7,741	7,870	8,002
Sport and recreation			6,000	6,000	6,236	5,236	5,236	5,236	5,323	5,412	5,503
Public safety					1,300	811	811	811	1,298	1,979	3,091
Housing											
Health											
Economic and environmental services		-	10,075	8,000	7,600	7,220	7,220	7,220	7,539	7,463	7,588
Planning and development			4,075	2,000	2,600	2,220	2,220	2,220	2,455	2,295	2,333
Road transport			6,000	6,000	5,000	5,000	5,000	5,000	5,084	5,168	5,255
Environmental protection											
Trading services		-	-	-	-	-	-	-	-	-	-
Energy sources											
Water management											
Waste water management											
Waste management											
Other											
Total Capital Expenditure - Functional	3	-	23,739	21,664	23,400	21,820	21,820	21,820	23,357	23,696	25,170
Funded by:											
National Government			23,739	21,664	21,000	21,000	21,000	21,000	21,357	22,344	23,764
Provincial Government											
District Municipality											
Other transfers and grants											
Transfers recognised - capital	4	-	23,739	21,664	21,000	21,000	21,000	21,000	21,357	22,344	23,764
Borrowing	6										
Internally generated funds					2,400	820	820	820	2,000	1,352	1,406
Total Capital Funding	7	-	23,739	21,664	23,400	21,820	21,820	21,820	23,357	23,696	25,170

Explanatory notes to Table A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

1. Table A5 is a breakdown of the capital programme in relation to capital expenditure by municipal vote (multi-year and single-year appropriations); capital expenditure by standard classification; and the funding sources necessary to fund the capital budget, including information on capital transfers from national and provincial departments.
2. The MFMA provides that a municipality may approve multi-year or single-year capital budget appropriations.
3. Single-year capital expenditure has been appropriated at R23,357 million for the 2019/20 financial year and slightly increasing over the MTREF at levels of R23,696 million and R25,170 million respectively for the two outer years.
4. Unlike multi-year capital appropriations, single-year appropriations relate to expenditure that will be incurred in the specific budget year such as the procurement of vehicles and specialized tools and equipment. The budget appropriations for the two outer years are indicative allocations based on the departmental business plans as informed by the IDP and will be reviewed on an annual basis to assess the relevance of the expenditure in relation to the strategic objectives and service delivery imperatives of the municipality. For the purpose of funding assessment of the MTREF, these appropriations have been included but no commitments will be incurred against single-year appropriations for the two outer-years.

KZN276 Hlabisa Big Five - Table A6 Budgeted Financial Position

Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand											
ASSETS											
Current assets											
Cash			1,927	3,502	7,222	3,740	3,740	3,740	7,030	10,147	13,624
Call investment deposits	1	-	-	5,421	676	1,050	1,050	1,050	900	936	973
Consumer debtors	1	-	4,903	23,035	35,289	29,836	29,836	29,836	31,238	32,488	33,787
Other debtors			25,742	17,557	417	417	417	417	434	451	469
Current portion of long-term receivables			170	-	939	939	939	939	977	1,016	1,056
Inventory	2		-	-	3	3	3	3	3	3	4
Total current assets		-	32,742	49,515	44,546	35,986	35,986	35,986	40,582	45,042	49,914
Non current assets											
Long-term receivables											
Investments											
Investment property			293	1,510	28,817	28,817	28,638	28,638	29,784	30,975	32,214
Investment in Associate											
Property, plant and equipment	3	-	267,517	279,744	306,065	304,065	304,065	304,065	318,356	331,090	344,333
Biological											
Intangible			338	283	728	728	728	728	757	787	819
Other non-current assets			14	266							
Total non current assets		-	267,810	281,254	335,235	333,430	333,431	333,431	348,867	362,793	377,305
TOTAL ASSETS		-	300,552	330,769	379,781	369,416	369,416	369,416	389,449	407,835	427,219
LIABILITIES											
Current liabilities											
Bank overdraft	1			454							
Borrowing	4	-	19	-	-	-	-	-	-	-	-
Consumer deposits			32,023	14							
Trade and other payables	4	-	17,295	46,093	16,679	11,228	11,228	11,228	11,696	12,113	12,547
Provisions			325								
Total current liabilities		-	49,663	46,562	16,679	11,228	11,228	11,228	11,696	12,113	12,547
Non current liabilities											
Borrowing		-	202	-	-	-	-	-	-	-	-
Provisions		-	9,131	-	5,500	5,500	5,500	5,500	5,759	5,989	6,228
Total non current liabilities		-	9,333	-	5,500	5,500	5,500	5,500	5,759	5,989	6,228
TOTAL LIABILITIES		-	58,996	46,562	22,179	16,728	16,728	16,728	17,454	18,102	18,775
NET ASSETS	5	-	241,557	284,207	357,602	352,688	352,689	352,689	371,995	389,733	408,444
COMMUNITY WEALTH/EQUITY											
Accumulated Surplus/(Deficit)			241,557	284,207	357,602	352,688	352,689	352,689	371,995	389,733	408,444
Reserves	4	-	-	-	-	-	-	-	-	-	-
TOTAL COMMUNITY WEALTH/EQUITY	5	-	241,557	284,207	357,602	352,688	352,689	352,689	371,995	389,733	408,444

Explanatory notes to Table A6 - Budgeted Financial Position

- Table A6 is consistent with international standards of good fiscal management practice, and improves understandability for councillors and management of the impact of the budget on the statement of financial position (balance sheet).
- This format of presenting the statement of financial position is aligned to GRAP1, which is generally aligned to the international version which presents Assets less Liabilities as “accounting” Community Wealth. The order of items within each group illustrates items in order of liquidity; i.e. assets readily converted to cash, or liabilities immediately required to be met from cash, appear first.

3. Table A6 is supported by an extensive table of notes (SA3) providing a detailed analysis of the major components of a number of items, including:

- Consumer debtors;
- Property, plant and equipment;
- Trade and other payables;
- Provisions non-current;
- Changes in net assets; and
- Reserves

4. The municipal equivalent of equity is Community Wealth/Equity. The justification is that ownership and the net assets of the municipality belong to the community.

5. Any movement on the Budgeted Financial Performance or the Capital Budget will inevitably impact on the Budgeted Financial Position. As an example, the collection rate assumption will impact on the cash position of the municipality and subsequently inform the level of cash and cash equivalents at year end. Similarly, the collection rate assumption should inform the budget appropriation for debt impairment which in turn would impact on the provision for bad debt. These budget and planning assumptions form a critical link in determining the applicability and relevance of the budget as well as the determination of ratios and financial indicators. In addition the funding compliance assessment is informed directly by forecasting the statement of financial position.

Suppliers and Employees

The Municipality has noted that the employee related cost is very high hence taken steps to only fill the critical vacant posts and resulted to a slight decrease on employee related costs.

There will be a close monitoring on spending patterns to reduce outflow of cash to suppliers and cost cutting measures are being implemented to reduce current obligations and pay outstanding creditors inherited from merged municipalities.

The municipality is aware of the cash flow challenges and is committed to try to partially settle all long outstanding creditors even though this will be a long process and will also affect the outer years.

The full year forecast amount reflected in Table A7 takes into account the full budget for 2018/2019 financial year and the creditors mentioned above. This was done to ensure that minimal creditors are carried forward to 2019/2020 financial year.

3. The noted 2019/20 MTREF provide for a net increase in cash of R5,351 million for the 2019/20 financial year resulting in an overall projected positive cash position, and it must also be considered that the municipality did not budget for Vat as additional income, this means there's positive contribution to the funding of the municipal budget.

4. The 2019/20 MTREF has been informed by the planning principle of ensuring adequate cash reserves over the medium-term.

5. Cash and cash equivalents totals R7,930 million as at the end of the 2019/20 financial year.

KZN276 Hlabisa Big Five - Table A8 Cash backed reserves/accumulated surplus reconciliation

Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19				2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand											
Cash and investments available											
Cash/cash equivalents at the year end	1	-	1,927	3,052	7,222	4,790	4,790	4,790	7,930	11,083	14,597
Other current investments > 90 days		-	(0)	5,417	676	(0)	(0)	(0)	-	0	0
Non current assets - Investments	1	-	-	-	-	-	-	-	-	-	-
Cash and investments available:		-	1,927	8,469	7,898	4,790	4,790	4,790	7,930	11,083	14,598
Application of cash and investments											
Unspent conditional transfers		-	4,806	1,268	3,719	1,268	1,268	1,268	1,268	1,268	1,268
Unspent borrowing		-	-	-	-	-	-	-	-	-	-
Statutory requirements	2										
Other working capital requirements	3	-	(9,106)	12,545	(9,395)	(10,425)	(10,425)	(10,425)	(9,401)	(9,639)	(10,025)
Other provisions											
Long term investments committed	4	-	-	-	-	-	-	-	-	-	-
Reserves to be backed by cash/investments	5										
Total Application of cash and investments:		-	(4,300)	13,813	(5,676)	(9,157)	(9,157)	(9,157)	(8,133)	(8,371)	(8,757)
Surplus(shortfall)		-	6,226	(5,344)	13,574	13,947	13,947	13,947	16,063	19,454	23,355

Explanatory notes to Table A8 - Cash Backed Reserves/Accumulated Surplus Reconciliation

1. The cash backed reserves/accumulated surplus reconciliation is aligned to the requirements of MFMA Circular 86 – Funding a Municipal Budget.

2. In essence the table evaluates the funding levels of the budget by firstly forecasting the cash and investments at year end and secondly reconciling the available funding to the liabilities/commitments that exist.

All **unspent conditional transfers** include old transfers inherited from Hlabisa Municipality however the municipality has written off some as the feedback was sort though some are still there, (from both Provincial Treasury and COGTA). these grants as there are no records of them from the transferring bodies further communications are in progress to ensure that these balances are removed as they continue affecting the municipalities funding position.

Other working capital has increased because the Provincial Treasury's comments has been considered and recalculated gross consumer debtors which had a positive increase in this line item and also recalculated the creditors.

Other provisions relate to leave provision as stated in municipal reserves policy which states that 75% of the leave accrued must be cash backed however employees are encouraged to take their leave days to insure that there's a decrease in this line item should it happen that the municipality pays out any leave.

Reserves of R5.7 million that was initially budgeted in the 2017/2018 financial year's original budgeted and that was adjusted during adjustments budget, this R5.7 million was for rehabilitation of the land fill site however upon thorough research the municipality will only be able to spend on this line item by 2020/21 financial year as at present the municipality is still working on fencing the dump site other developments will take place in the 2019/20 financial year.

3. The outcome of this exercise would either be a surplus or deficit. A deficit would indicate that the applications exceed the cash and investments available and would be indicative of non-compliance with the MFMA requirements that the municipality's budget must be "funded".

4. Non-compliance with Section 18 of the MFMA is assumed because a shortfall would indirectly indicate that the annual budget is not appropriately funded.

5. Considering the requirements of Section 18 of the MFMA, it can be concluded that the adopted adjusted 2018/19 MTREF for the municipality was funded.

6. As part of the budgeting and planning guidelines that informed the compilation of the 2019/20 MTREF the end objective of the medium-term framework was to ensure the budget is funded aligned to section 18 of the MFMA.

7. Other working Capital requirements budget amount of -9,401 million is based on the anticipated increase in debtors. There has been no write off as the Indigent Register has not yet been finalised and will have to consolidated. The corresponding Debt Impairment is also budgeted to increase over the years. Trade Creditors are budgeted at R10,428 million in Table SA3 for 2019/20 financial year. As indicated against payments to suppliers and employees, the municipality is in a process of ensuring full payment of creditors.

KZN276 Hlabisa Big Five - Table A9 Asset Management										
Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19			2019/20 Medium Term Revenue & Expenditure Framework		
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
ASSET REGISTER SUMMARY - PPE (WDV)	5	–	281,537	335,610	333,610	333,431	333,431	348,897	362,853	377,367
Roads Infrastructure			80,231	129,866	127,866	129,687	129,687	137,003	142,483	148,183
Storm water Infrastructure										
Electrical Infrastructure										
Water Supply Infrastructure										
Sanitation Infrastructure			–	1,070	1,070	1,070	1,070	1,113	1,157	1,204
Solid Waste Infrastructure										
Rail Infrastructure										
Coastal Infrastructure										
Information and Communication Infrastructure			12,958	94,941	94,941	92,941	92,941	98,715	102,663	106,770
Infrastructure		–	93,189	225,877	223,877	223,698	223,698	236,831	246,304	256,156
Community Assets			60,011	78,389	78,389	78,389	78,389	81,525	84,786	88,177
Heritage Assets										
Investment properties			100,297	30,594	30,594	30,594	30,594	29,784	30,975	32,214
Other Assets										
Biological or Cultivated Assets										
Intangible Assets			28,040	749	749	749	749	757	787	819
Computer Equipment										
Furniture and Office Equipment										
Machinery and Equipment										
Transport Assets										
Land										
Zoo's, Marine and Non-biological Animals										
TOTAL ASSET REGISTER SUMMARY - PPE (WDV)	5	–	281,537	335,610	333,610	333,431	333,431	348,897	362,853	377,367

Explanatory notes to Table A9 - Asset Management

1. Table A9 provides an overview of municipal capital allocations to building new assets and the renewal of existing assets, as well as spending on repairs and maintenance by asset class.
2. National Treasury has recommended that municipalities should allocate at least 40 per cent of their capital budget to the renewal of existing assets, and allocations to repairs and maintenance should be 8 per cent of PPE.
3. The following graph provides an analysis between depreciation and operational repairs and maintenance over the MTREF. It highlights the municipality's strategy to address the maintenance backlog.

KZN276 Hlabisa Big Five - Table A10 Basic service delivery measurement

Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19			2019/20 Medium Term Revenue & Expenditure Framework		
		Outcome	Outcome	Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
Household service targets	1									
Water:										
Piped water inside dwelling		-	-	-	1,800	1,800	1,800	1,800	1,800	1,800
Piped water inside yard (but not in dwelling)		-	-	-	3,000	3,000	3,000	3,000	3,000	3,000
Using public tap (at least min.service level)	2	-	-	-	2,884	2,884	2,884	2,884	2,884	2,884
Other water supply (at least min.service level)	4	-	-	-	963	963	963	963	963	963
<i>Minimum Service Level and Above sub-total</i>		-	-	-	8,647	8,647	8,647	8,647	8,647	8,647
Using public tap (< min.service level)	3	-	-	-	-	-	-	-	-	-
Other water supply (< min.service level)	4	-	-	-	-	-	-	-	-	-
No water supply		-	-	-	93	93	93	93	93	93
<i>Below Minimum Service Level sub-total</i>		-	-	-	93	93	93	93	93	93
Total number of households	5	-	-	-	8,740	8,740	8,740	8,740	8,740	8,740
Sanitation/sewerage:										
Flush toilet (connected to sewerage)		-	-	-	1,800	1,800	1,800	1,800	1,800	1,800
Flush toilet (with septic tank)		-	-	-	3,000	3,000	3,000	3,000	3,000	3,000
Chemical toilet		-	-	-	900	900	900	900	900	900
Pit toilet (ventilated)		-	-	-	2,700	2,700	2,700	2,700	2,700	2,700
Other toilet provisions (> min.service level)		-	-	-	183	183	183	183	183	183
<i>Minimum Service Level and Above sub-total</i>		-	-	-	8,583	8,583	8,583	8,583	8,583	8,583
Bucket toilet		-	-	-	-	-	-	-	-	-
Other toilet provisions (< min.service level)		-	-	-	93	93	93	93	93	93
No toilet provisions		-	-	-	63	63	63	63	63	63
<i>Below Minimum Service Level sub-total</i>		-	-	-	156	156	156	156	156	156
Total number of households	5	-	-	-	8,739	8,739	8,739	8,739	8,739	8,739
Energy:										
Electricity (at least min.service level)		-	-	-	8,400	8,400	8,400	8,400	8,400	8,400
Electricity - prepaid (min.service level)		-	-	-	-	-	-	-	-	-
<i>Minimum Service Level and Above sub-total</i>		-	-	-	8,400	8,400	8,400	8,400	8,400	8,400
Electricity (< min.service level)		-	-	-	-	-	-	-	-	-
Electricity - prepaid (< min. service level)		-	-	-	-	-	-	-	-	-
Other energy sources		-	-	-	339	339	339	339	339	339
<i>Below Minimum Service Level sub-total</i>		-	-	-	339	339	339	339	339	339
Total number of households	5	-	-	-	8,739	8,739	8,739	8,739	8,739	8,739
Refuse:										
Removed at least once a week		-	-	-	-	-	-	-	-	-
<i>Minimum Service Level and Above sub-total</i>		-	-	-	-	-	-	-	-	-
Removed less frequently than once a week		-	-	-	-	-	-	-	-	-
Using communal refuse dump		-	-	-	4,497	4,497	4,497	4,497	4,497	4,497
Using own refuse dump		-	-	-	4,242	4,242	4,242	4,242	4,242	4,242
Other rubbish disposal		-	-	-	-	-	-	-	-	-
No rubbish disposal		-	-	-	-	-	-	-	-	-
<i>Below Minimum Service Level sub-total</i>		-	-	-	8,739	8,739	8,739	8,739	8,739	8,739
Total number of households	5	-	-	-	8,739	8,739	8,739	8,739	8,739	8,739
Households receiving Free Basic Service	7									
Water (6 kilolitres per household per month)		-	-	-	-	-	-	-	-	-
Sanitation (free minimum level service)		-	-	-	-	-	-	-	-	-
Electricity/other energy (50kwh per household per month)		-	-	-	-	-	-	-	-	-
Refuse (removed at least once a week)		-	-	-	-	-	-	-	-	-
Cost of Free Basic Services provided - Formal Settlements (R'000)	8									
Water (6 kilolitres per indigent household per month)		-	-	-	-	-	-	-	-	-
Sanitation (free sanitation service to indigent households)		-	-	-	-	-	-	-	-	-
Electricity/other energy (50kwh per indigent household per month)		-	-	-	-	-	-	-	-	-
Refuse (removed once a week for indigent households)		-	-	-	-	-	-	-	-	-
Cost of Free Basic Services provided - Informal Formal Settlements (R'000)		-	-	-	-	-	-	-	-	-
Total cost of FBS provided		-	-	-	-	-	-	-	-	-
Highest level of free service provided per household										
Property rates (R value threshold)					60,000	60,000	60,000	60,000	60,000	60,000
Water (kilolitres per household per month)					4	4	4	4	4	4
Sanitation (kilolitres per household per month)										
Sanitation (Rand per household per month)										
Electricity (kwh per household per month)										
Refuse (average litres per week)										
Revenue cost of subsidised services provided (R'000)	9									
Property rates (tariff adjustment) (impermissible values per section 17 of MPRA)										
Property rates exemptions, reductions and rebates and impermissible values in excess of section 17 of MPRA		-	618	618	696	696	696	724	753	783
Water (in excess of 6 kilolitres per indigent household per month)		-	-	-	-	-	-	-	-	-
Sanitation (in excess of free sanitation service to indigent households)		-	-	-	-	-	-	-	-	-
Electricity/other energy (in excess of 50 kwh per indigent household per month)		-	-	-	-	-	-	-	-	-
Refuse (in excess of one removal a week for indigent households)		-	-	-	-	-	-	-	-	-
Municipal Housing - rental rebates										
Housing - top structure subsidies										
Other										
Total revenue cost of subsidised services provided	6	-	618	618	696	696	696	724	753	783

Explanatory notes to Table A10 - Basic Service Delivery Measurement

1. Table A10 provides an overview of service delivery levels, including backlogs (below minimum service level), for each of the main services. Figures reflected in Table A10 for different services were based on the information obtained from the District.
2. It is anticipated that these Free Basic Services will cost the municipality R850 thousands in 2019/20 with no anticipated increases in the outer years. This is covered by the municipality's equitable share allocation from national government.

Part 2 – Supporting Documentation

2.1 Overview of the annual budget process

Section 53 of the MFMA requires the Mayor of the municipality to provide general political guidance in the budget process and the setting of priorities that must guide the preparation of the budget. In addition Chapter 2 of the Municipal Budget and Reporting Regulations states that the Mayor of the municipality must establish a Budget Steering Committee to provide technical assistance to the Mayor in discharging the responsibilities set out in section 53 of the Act.

The Budget Steering Committee consists of the Municipal Manager and senior officials of the municipality meeting under the chairpersonship of the MMC for Finance.

The primary aims of the Budget Steering Committee are to ensure:

- That the process followed to compile the budget complies with legislation and good budget practices;
- that there is proper alignment between the policy and service delivery priorities set out in the municipality's IDP and the budget, taking into account the need to protect the financial sustainability of municipality;
- that the municipality's revenue and tariff setting strategies ensure that the cash resources needed to deliver services are available; and
- That the various spending priorities of the different municipal departments are properly evaluated and prioritized in the allocation of resources.

2.1.1 Budget Process Overview

In terms of section 21 of the MFMA the Mayor is required to table in Council ten months before the start of the new financial year (i.e. in August 2016) a time schedule that sets out the process to revise the IDP and prepare the budget.

The Mayor will table in Council the required IDP and budget time schedule on 31 August 2018. Key dates applicable to the process were:

- **August 2018** – Strategic planning session of the Mayor and Executive Management. Aim: to review past performance trends for dissolved municipalities of the capital and operating budgets, the economic realities and to set the prioritization criteria for the compilation of the 2019/20 MTREF;
- **November 2018** – Detail departmental budget proposals (capital and operating) submitted to the Budget and Treasury Office for consolidation and assessment against the financial planning guidelines;

- **January 2019** - Review of the financial strategy and key economic and financial planning assumptions by the Budget Steering Committee. This included financial forecasting and scenario considerations;
- **January 2019** – Multi-year budget proposals are submitted to the Mayor for endorsement;
- **25 January 2019** - Council considers the 2018/19 Mid-year Review and Adjustments Budget;
- **February 2019**- Recommendations of the Mayor are communicated to the Budget Steering Committee, and on to the respective departments. The draft 2019/20 MTREF is revised accordingly;
- **31 March 2019** - Tabling in Council of the draft 2019/20 IDP and 2019/20 MTREF for public consultation;
- **April 2019** – Public consultation;
- **May 2019** - Closing date for written comments;
- **May 2019** – finalization of the 2019/20 IDP and 2019/20 MTREF, taking into consideration comments received from the public, comments from National Treasury, and updated information from the most recent Division of Revenue Bill and financial framework; and
- **28 May 2019** - Tabling of the 2019/20 MTREF before Council for consideration and approval.

There will be no deviations from the key dates set out in the Budget Time Schedule tabled in Council.

2.1.2 IDP and Service Delivery and Budget Implementation Plan

This plan will be started in September 2019 after the tabling of the IDP Process Plan and the Budget Time Schedule for the 2020/21 MTREF in August.

The Municipality's IDP is its principal strategic planning instrument, which directly guides and informs its planning, budget, management and development actions. This framework is rolled out into objectives, key performance indicators and targets for implementation which directly inform the Service Delivery and Budget Implementation Plan. The Process Plan applicable to the first revision cycle included the following key IDP processes and deliverables:

- Registration of community needs;
- Compilation of departmental business plans including key performance indicators and targets;
- Financial planning and budgeting process;
- Public participation process;
- Compilation of the SDBIP, and
- The review of the performance management and monitoring processes.

The IDP has been taken into a business and financial planning process leading up to the 2019/20 MTREF, based on the approved 2019/20 MTREF, Mid-year Review and adjustments budget. The business planning process has subsequently been refined in the light of current economic circumstances and the resulting revenue projections.

With the compilation of the 2019/20 MTREF, each department/function had to review the business planning process, including the setting of priorities and targets after reviewing the mid- year and third quarter

performance against the 2019/20 Departmental Service Delivery and Budget Implementation Plan. Business planning links back to priority needs and master planning, and essentially informed the detail operating budget appropriations and three-year capital programme. The final SDBIP were submitted to National and Provincial Treasuries. The Final documents will also be submitted as per the requirement of the MFMA.

2.1.3 Financial Modelling and Key Planning Drivers

As part of the compilation of the 2019/20 MTREF, extensive financial modelling was undertaken to ensure affordability and long-term financial sustainability. The following key factors and planning strategies have informed the compilation of the 2019/20 MTREF:

- Policy priorities and strategic objectives
- Asset maintenance
- Performance trends
- The approved 2018/19 Adjustments Budget and performance against the SDBIP
- Cash Flow Management Strategy
- Debtor payment levels
- The need for tariff increases versus the ability of the community to pay for services;
- Improved and sustainable service delivery

In addition to the above, the strategic guidance given in National Treasury's MFMA Circulars 51 and 54 has been taken into consideration in the planning and prioritization process.

2.1.4 Community Consultation

The final 2019/20 MTREF as tabled before Council on 14 May 2019 for community consultation will be published on the municipality's website, and hard copies will be made available at, municipal notice boards, Tribal Authorities and various libraries.

All documents in the appropriate format (electronic and printed) were provided to National Treasury, and other national and provincial departments in accordance with section 23 of the MFMA, to provide an opportunity for them to make inputs.

Ward Committees were utilized to facilitate the community consultation process from 1 April 2019

Submissions received during the community consultation process and additional information regarding revenue and expenditure and individual capital projects were addressed, and where relevant considered as part of the finalization of the 2019/20 MTREF. Feedback and responses to the submissions received are available on request.

2.2 Overview of alignment of annual budget with IDP

The Constitutional mandates for local government lies with the responsibility to exercise local developmental and cooperative governance. The eradication of imbalances in South African society can only be realized through a credible integrated developmental planning process.

Municipalities in South Africa need to utilize integrated development planning as a method to plan future development in their areas and so find the best solutions to achieve sound long-term development goals. A municipal IDP provides a five-year strategic programme of action aimed at setting short, medium and long term strategic and budget priorities to create a development platform, which correlates with the term of office of the political incumbents. The plan aligns the resources and the capacity of a municipality to its overall development aims and guides the municipal budget. An IDP is therefore a key instrument which municipalities use to provide vision, leadership and direction to all those that have a role to play in the development of a municipal area. The IDP enables municipalities to make the best use of scarce resources and speed up service delivery.

Integrated developmental planning in the South African context is amongst others, an approach to planning aimed at involving the municipality and the community to jointly find the best solutions towards sustainable development. Furthermore, integrated development planning provides a strategic environment for managing and guiding all planning, development and decision making in the municipality.

It is important that the IDP developed by municipalities correlate with National and Provincial intent. It must aim to co-ordinate the work of local and other spheres of government in a coherent plan to improve the quality of life for all the people living in that area. Applied to the municipality, issues of national and provincial importance should be reflected in the IDP of the municipality. A clear understanding of such intent is therefore imperative to ensure that the municipality strategically complies with the key national and provincial priorities.

The aim of this revision cycle was to develop and coordinate a coherent plan to improve the quality of life for all the people living in the area, also reflecting issues of national and provincial importance. One of the key objectives is therefore to ensure that there exists alignment between national and provincial priorities, policies and strategies and the municipality's response to these requirements.

The national and provincial priorities, policies and strategies of importance include amongst others:

- Green Paper on National Strategic Planning of 2009;
- Government Programme of Action;
- Development Facilitation Act of 1995;
- Provincial Growth and Development Strategy (GGDS);
- National and Provincial spatial development perspectives;
- Relevant sector plans such as transportation, legislation and policy;
- National Key Performance Indicators (NKPis);
- Accelerated and Shared Growth Initiative (ASGISA);
- National 2014 Vision;
- National Spatial Development Perspective (NSDP) and

- The National Priority Outcomes.

The Constitution requires local government to relate its management, budgeting and planning functions to its objectives. This gives a clear indication of the intended purposes of municipal integrated development planning. Legislation stipulates clearly that a municipality must not only give effect to its IDP, but must also conduct its affairs in a manner which is consistent with its IDP.

2.3 Measurable performance objectives and indicators

Performance Management is a system intended to manage and monitor service delivery progress against the identified strategic objectives and priorities. In accordance with legislative requirements and good business practices as informed by the National Framework for Managing Programme Performance Information, the municipality has developed and implemented a performance management system of which system is constantly refined as the integrated planning process unfolds. The Municipality targets, monitors, assess and reviews organisational performance which in turn is directly linked to individual employee's performance.

At any given time within government, information from multiple years is being considered; plans and budgets for next year; implementation for the current year; and reporting on last year's performance. Although performance information is reported publicly during the last stage, the performance information process begins when policies are being developed, and continues through each of the planning, budgeting, implementation and reporting stages. The planning, budgeting and reporting cycle can be graphically illustrated as follows:

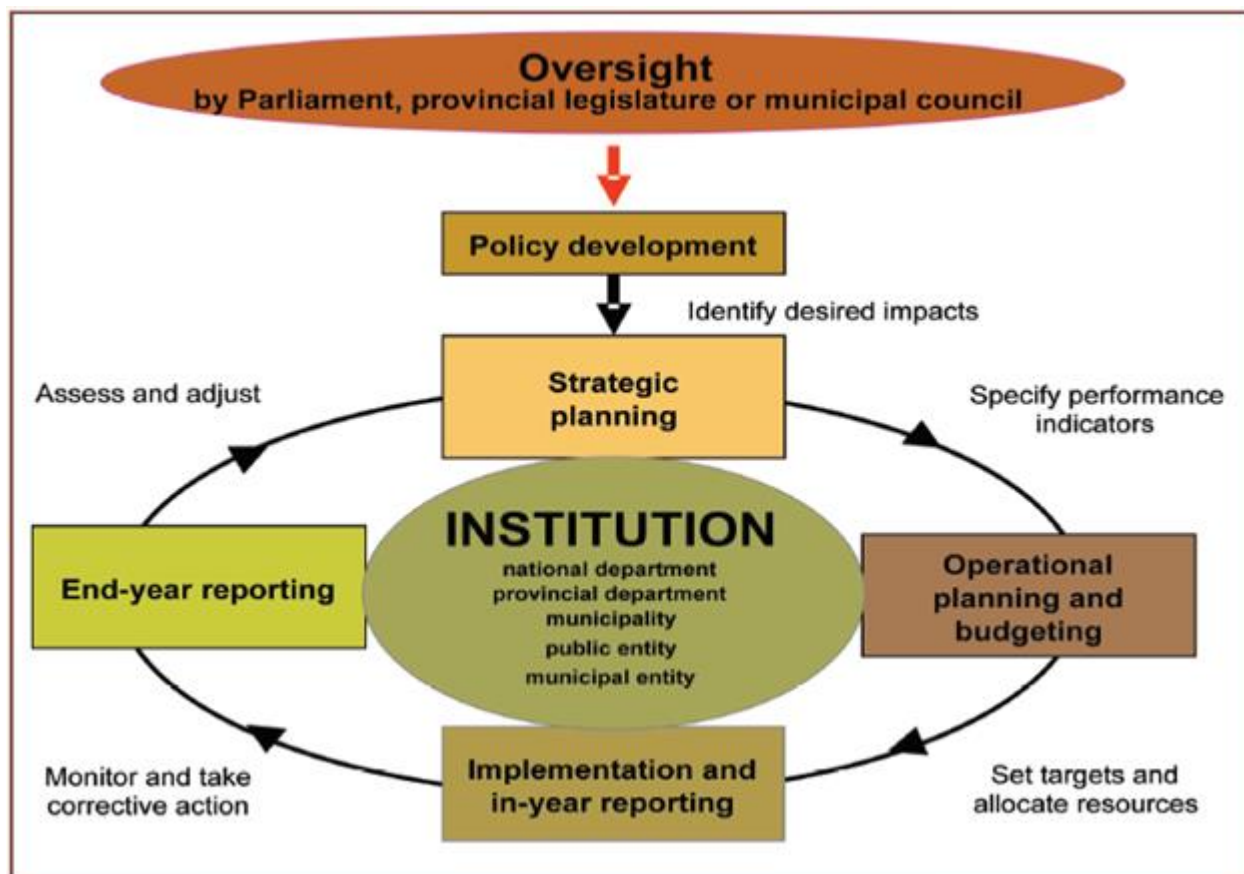


Figure 5 Planning, budgeting and reporting cycle

The performance of the municipality relates directly to the extent to which it has achieved success in realising its goals and objectives, complied with legislative requirements and meeting stakeholder expectations. The municipality therefore has adopted one integrated performance management system which encompasses:

- Planning (setting goals, objectives, targets and benchmarks);
- Monitoring (regular monitoring and checking on the progress against plan);
- Measurement (indicators of success);
- Review (identifying areas requiring change and improvement);
- Reporting (what information, to whom, from whom, how often and for what purpose); and
- Improvement (making changes where necessary).

The performance information concepts used by the municipality in its integrated performance management system are aligned to the *Framework of Managing Programme Performance Information* issued by the National Treasury:

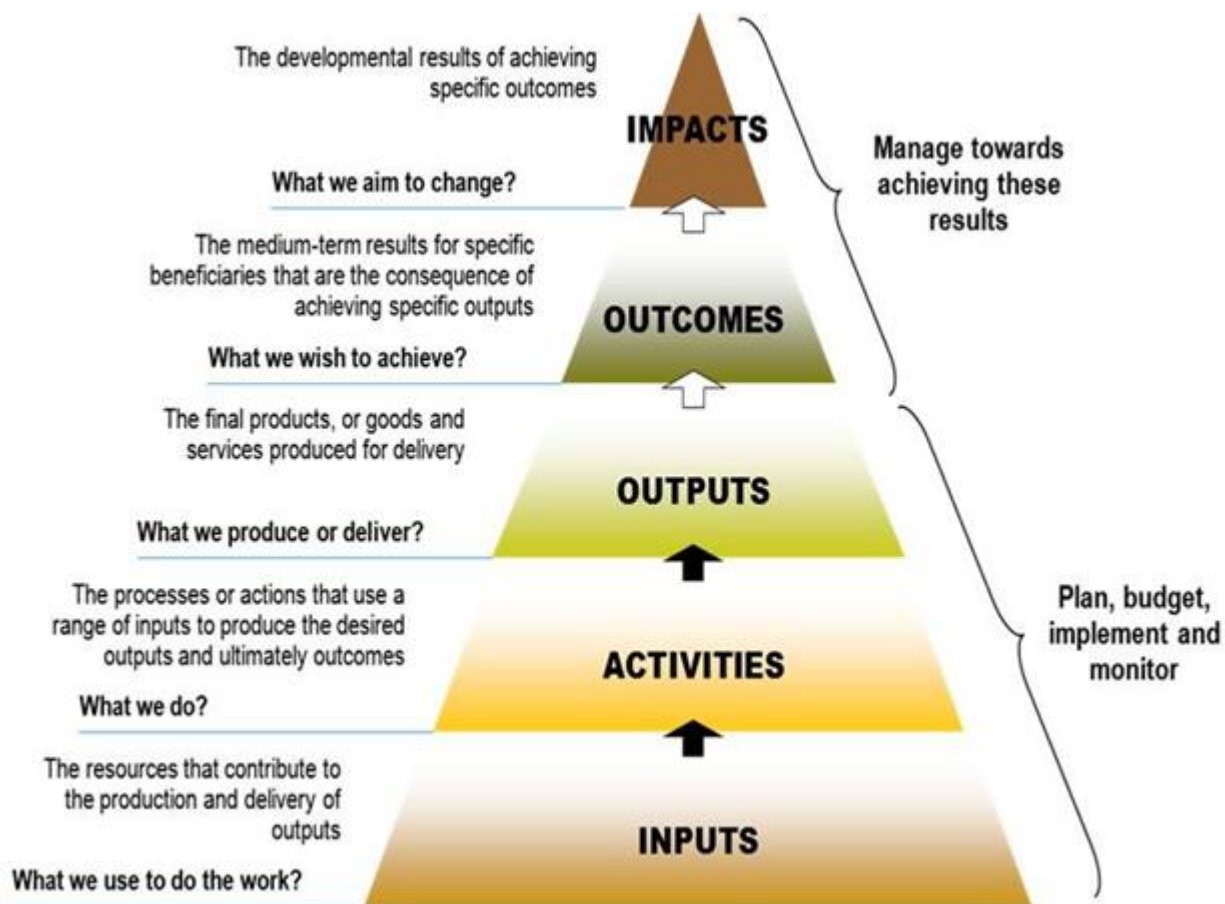


Figure 6 Definition of performance information concepts

KZN276 Hlabisa Big Five - Supporting Table SA18 Transfers and grant receipts

Description	Ref	2015/16	2016/17	2017/18	Current Year 2018/19			2019/20 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
R thousand										
RECEIPTS:	1, 2									
<u>Operating Transfers and Grants</u>										
National Government:		–	102,069	112,704	99,992	99,992	99,992	129,289	135,402	146,133
Local Government Equitable Share			66,133	84,732	94,296	94,296	94,296	107,783	116,117	125,369
Finance Management			3,651	3,800	3,870	3,870	3,870	3,000	2,500	2,764
Integrated National Electrification Programme			19,646	14,000	–	–	–	16,000	16,785	18,000
EPWP Incentive			3,386	1,892	1,826	1,826	1,826	2,506	–	–
Municipal Demarcation Transition Grants			9,252	8,280	–	–	–	–	–	–
Other transfers/grants [insert description]										
Provincial Government:		–	2,114	1,974	3,376	9,176	9,176	3,372	3,574	3,798
Provincialisation of Libraries			1,756	1,598	1,676	1,676	1,676	1,760	1,848	1,950
Community Library Service Grant			358	376	950	950	950	1,612	1,726	1,848
Schemes Support Programme				–	750	750	750	–	–	–
Massification Programme						5,800	5,800	–	–	–
Other transfers/grants [insert description]										
District Municipality:		–	–	–	–	–	–	–	–	–
[insert description]										
Other grant providers:		–	–	–	–	–	–	–	–	–
[insert description]										
Total Operating Transfers and Grants	5	–	104,183	114,678	103,368	109,168	109,168	132,661	138,976	149,931
<u>Capital Transfers and Grants</u>										
National Government:		–	23,739	21,664	21,000	21,000	21,000	21,357	22,344	23,764
Municipal Infrastructure Grant (MIG)			23,739	21,664	21,000	21,000	21,000	21,357	22,344	23,764
Other capital transfers/grants [insert desc]										
Provincial Government:		–	–	–	–	–	–	–	–	–
Other capital transfers/grants [insert description]										
District Municipality:		–	–	–	–	–	–	–	–	–
[insert description]										
Other grant providers:		–	–	–	–	–	–	–	–	–
[insert description]										
Total Capital Transfers and Grants	5	–	23,739	21,664	21,000	21,000	21,000	21,357	22,344	23,764
TOTAL RECEIPTS OF TRANSFERS & GRANTS		–	127,922	136,342	124,368	130,168	130,168	154,018	161,320	173,695

2.4 Overview of budget policies

- **Tariff Policy** – the policy prescribes the procedures for calculating tariffs. This policy is required in terms of Section 74 of the Local Government Municipal System Act, Act 32 of 2000; Status: Adopted
- **Rates Policy** – a policy required by the Municipal Property Rates Act, Act 6 of 2004. This policy provides the framework for the determination of rates; this has been implemented with the Municipal Property Rates Act with effect from 1 July 2009. Policy has to be reviewed annually when the final budget is submitted. Status: Adopted
- **Indigent Support Policy** – The criterion for benefits under this scheme is part of the credit control policy. An indigent is kept up to date in a form of a monthly register and a separate indigent policy has been developed in line with this. The survey forms to qualify for the indigent support must be completed annually. The Municipality may annually as part of its budgetary process, determine the municipal services and levels thereof which will be subsidized in respect of indigent customers in accordance with the national policy but subject to principles of sustainability and affordability. An indigent customer shall automatically be deregistered if an audit or verification concludes that the financial circumstances of the indigent customer have changed to the extent that he/she no longer chances the qualifications. The indigent customer may at any time request deregistration. Status: Adopted
- **Budget Policy** – The annual budget is the central financial planning document that entails all revenue and expenditure decisions. It establishes the level of services to be provided by each department. The accounting officer confirms the municipal's priorities in the formulation of the final and the final budget document proposal. A budget, as per S71 of the MFMA, is subject to monthly control and be reported to Council with recommendations of action to be taken to achieve the budget's goals. The budget is also subject to a mid-term review which might result in a revised budget, thereby resulting in the adjustments budget, which is in terms of S28 of the MFMA. Unfinished capital project budgets shall not be carried forward to future fiscal years unless the project expenditure is committed or funded from grant funding, which will require the rolling over of those funds together with the project. This policy set out the principles which must be followed in preparing a Medium-Term Revenue and Expenditure Framework Budget. It further ensures that the budget reflects the strategic outcomes embodied in the IDP and related strategic policies. Status: Adopted
- **Asset Management Policy** – the objective of the policy is to prescribe the accounting and administrative procedures relating to property, plant and equipment; Status: Adopted
- **Accounting Policy** – the policy prescribes the basis of presentation of the Annual Financial Statements in accordance with the Generally Recognized Accounting Practices and Accounting Standards; Status: Adopted
- **Supply Chain Management Policy** – this policy is developed in terms of Section 11 of the Municipal Finance Management Act, Act 56 of 2003. The principles of this policy is to give effect to a fair, equitable, transparent, competitive and cost effective system for the procuring of goods and services, disposing of goods and selecting of contractors in the provision of municipal services Status: Adopted
- **Subsistence and Travel Policy** – this policy regulates the reimbursement of travelling and subsistence cost to officials and councillors attending official business Status: Adopted

- **Credit Control and Debt Collection Policy** – this policy provides for credit and debt collection procedures and mechanisms to ensure that all consumers pay for the services that are supplied. Status: Adopted
- **Investment Policy** – this policy was compiled in accordance with the Municipal Investment Regulation R308 and ensures that cash resources are managed in the most efficient and effective manner possible Status: Adopted
- **Short-term Insurance Policy** – the objective of the policy is to ensure the safeguarding of Council's assets Status: Adopted
- **Principles and Policy on Borrowings**– The purpose of this policy is to ensure that borrowing forms part of the financial management procedures of the Municipality and to ensure that prudent borrowing procedures are applied consistently. Status: Adopted
- **Reserve's Policy** – The funding and reserves policy aims to ensure that the Municipality has sufficient and cost-effective funding in order to achieve its objectives through the implementation of its operating and capital budgets.

2.5 Overview of budget assumptions

2.5.1 External factors

Domestically, The country is facing downturn economically and effective measures to boost the economy are required. Hopefully government intervention will assist the economy and avoid the possible recession that can be headed should no improvement is done economically. Fortunately enough Standard & Poor (S & P) review done Friday, 3rd of June 2018 favoured the SA and work done to turnaround the economy is promising.

Owing to the economic slowdown, financial resources are limited due to reduced payment levels by consumers. This has resulted in declining cash inflows, which has necessitated restrained expenditure to ensure that cash outflows remain within the affordability parameters of the municipality's finances.

2.5.2 General inflation outlook and its impact on the municipal activities

There are four key factors that have been taken into consideration in the compilation of the 2019/20 MTREF:

- National Government macro-economic targets;
- The general inflationary outlook and the impact on municipality's residents and businesses;
- The impact of municipal cost drivers;
- The increase in the cost of remuneration.

2.5.3 Collection rate for revenue services

Tariffs and rating increases will increase at a rate slightly higher than CPI over the long term but will have to be matched to ensure that communities are billed and charged equally. It is also assumed that current economic conditions, and relatively controlled inflationary conditions, will continue for the forecasted term.

The rate of revenue collection is currently expressed as a percentage (70 per cent) of annual billings. Cash flow is assumed to be 70 per cent of billings, plus an increased collection of arrear debt from the revised collection and credit control policy. The performance of arrear collections will however only be considered a source of additional cash in-flow once the performance has been carefully monitored.

2.5.4 Growth or decline in tax base of the municipality

Debtor's revenue is assumed to increase at a rate that is influenced by the consumer debtor's collection rate, tariff/rate pricing, real growth rate of the municipality, household formation growth rate and the poor household change rate.

Household formation is the key factor in measuring municipal revenue and expenditure growth, as servicing "households" is a greater municipal service factor than servicing individuals. Household formation rates are assumed to convert to household dwellings. In addition the change in the number of poor households influences the net revenue benefit derived from household formation growth, as it assumes that the same costs incurred for servicing the household exist, but that no consumer revenue is derived as the "poor household" limits consumption to the level of free basic services.

2.5.5 Impact of national, provincial and local policies

Integration of service delivery between national, provincial and local government is critical to ensure focussed service delivery and in this regard various measures were implemented to align IDPs, provincial and national strategies around priority spatial interventions. In this regard, the following national priorities form the basis of all integration initiatives:

- Creating jobs;
- Enhancing education and skill development;
- Improving Health services;
- Rural development and agriculture; and
- Fighting crime and corruption.

To achieve these priorities integration mechanisms are in place to ensure integrated planning and execution of various development programs. The focus will be to strengthen the link between policy priorities and expenditure thereby ensuring the achievement of the national, provincial and local objectives.

2.5.6 Ability of the municipality to spend and deliver on the programmes

It is estimated that a spending rate of at least 100 per cent is achieved on operating expenditure and 100 per cent is applied for the capital budget for the 2018/19 MTREF of which performance has been factored into the Cash flow budget.

2.6 Councillor and employee benefits

KZN276 Hlabisa Big Five - Supporting Table SA22 Summary councillor and staff benefits										
Summary of Employee and Councillor remuneration	Ref	2015/16	2016/17	2017/18	Current Year 2018/19			2019/20 Medium Term Revenue & Expenditure Framework		
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2019/20	Budget Year +1 2020/21	Budget Year +2 2021/22
	1	A	B	C	D	E	F	G	H	I
Councillors (Political Office Bearers plus Other)										
Basic Salaries and Wages			3,939	5,192	5,284	5,284	5,284	5,654	6,050	6,474
Pension and UIF Contributions						-	-			
Medical Aid Contributions						-	-			
Motor Vehicle Allowance			1,254	1,731	1,556	1,556	1,556	1,665	1,781	1,906
Cellphone Allowance			498	600	512	512	512	548	586	627
Housing Allowances						-	-			
Other benefits and allowances			75	468	58	58	58	62	67	71
Sub Total - Councillors		-	5,766	7,991	7,411	7,411	7,411	7,929	8,484	9,078
% increase	4		-	38.6%	(7.3%)	-	-	7.0%	7.0%	7.0%
Senior Managers of the Municipality	2									
Basic Salaries and Wages			3,203	1,898	2,597	2,597	2,597	3,335	3,568	3,818
Pension and UIF Contributions			9	236	188	188	188	201	215	230
Medical Aid Contributions			72		0	0	0	0	0	0
Overtime					-	-	-	-	-	-
Performance Bonus					-	-	-	-	-	-
Motor Vehicle Allowance	3		595	588	722	722	722	773	827	885
Cellphone Allowance	3		83	75	88	88	88	95	101	108
Housing Allowances	3			346	399	399	399	426	456	488
Other benefits and allowances	3		214	253	19	19	19	21	22	24
Payments in lieu of leave			48	-	52	52	52	55	59	63
Long service awards										
Post-retirement benefit obligations	6									
Sub Total - Senior Managers of Municipality		-	4,223	3,398	4,066	4,066	4,066	4,906	5,250	5,617
% increase	4		-	(19.5%)	19.7%	-	-	20.7%	7.0%	7.0%
Other Municipal Staff										
Basic Salaries and Wages			36,730	45,776	41,692	50,210	50,210	57,945	62,002	66,342
Pension and UIF Contributions			5,078	6,064	7,645	5,043	5,043	5,396	5,773	6,178
Medical Aid Contributions			2,375	3,139	2,685	3,074	3,074	3,289	3,519	3,766
Overtime				415	509	89	89	95	102	109
Performance Bonus			1,965	3,837	3,920	3,879	3,879	4,151	4,441	4,752
Motor Vehicle Allowance	3		3,117	4,230	2,890	3,797	3,797	4,062	4,347	4,651
Cellphone Allowance	3		105	189	5	16	16	17	18	19
Housing Allowances	3		44	71	30	62	62	66	71	76
Other benefits and allowances	3		1,517	253	1,138	1,369	1,369	1,464	1,567	1,677
Payments in lieu of leave			659	464	648	136	136	146	156	167
Long service awards										
Post-retirement benefit obligations	6									
Sub Total - Other Municipal Staff		-	51,590	64,439	61,161	67,674	67,674	76,632	81,996	87,736
% increase	4		-	24.9%	(5.1%)	10.6%	-	13.2%	7.0%	7.0%
Total Parent Municipality		-	61,579	75,828	72,638	79,150	79,150	89,468	95,730	102,431
			-	23.1%	(4.2%)	9.0%	-	13.0%	7.0%	7.0%
TOTAL SALARY, ALLOWANCES & BENEFITS		-	61,579	75,828	72,638	79,150	79,150	89,468	95,730	102,431
% increase	4		-	23.1%	(4.2%)	9.0%	-	13.0%	7.0%	7.0%
TOTAL MANAGERS AND STAFF	5,7	-	55,813	67,837	65,227	71,739	71,739	81,538	87,246	93,353

2.7 Legislation compliance status

Compliance with the MFMA implementation requirements have been substantially adhered to through the following activities:

1. In-year reporting

Reporting to National Treasury in electronic format was fully complied with on a monthly basis. Section 71 reporting to the Mayor (within 10 working days) has progressively improved and includes monthly published financial performance on the municipality's website.

2. Internship programme

The municipality is participating in the Municipal Financial Management Internship programme and has employed five interns undergoing training in various divisions of the Financial Services Department.

3. Budget and Treasury Office

The Budget and Treasury Office has been established in accordance with the MFMA taken from dissolving municipalities.

4. Audit Committee

The Municipality will establish its Audit Committee and ensure it is fully functional.

5. Service Delivery and Implementation Plan

The detail SDBIP document is at a final stage and will be finalised after approval of the 2019/20 MTREF in May 2018 directly aligned.

6. Annual Report

Annual report is compiled in terms of the MFMA and National Treasury requirements.

7. MFMA Training

The MFMA training module in electronic format is presented at the municipality's internal centre and training is ongoing.

8. Policies

Budget related policies has been reviewed and tabled to council for approval.

2.8 Municipal manager's quality certificate

I Dr Vusumuzi J. Mthembu Municipal Manager of the Big 5 Hlabisa Municipality, hereby certify that the annual final budget and supporting documentation have been prepared in accordance with the Municipal Finance Management Act and the regulations made under the Act, and that the annual budget and supporting documents are consistent with the Integrated Development Plan of the municipality.

Name:.....

Municipal Manager of Big 5 Hlabisa Municipality (KZN276)

Signature

Date